Session of 2012

HOUSE BILL No. 2585

By Committee on Taxation

1-31

 AN ACT concerning property taxation; relating to the appraisal of property; appeals; changes; clerical errors; listing of vessels; amending K.S.A. 79-304 and 79-1475 and K.S.A. 2011 Supp. 74-2433f, 79-1448, 79-1460, 79-1609, 79-1701a and 79-1702 and repealing the existing sections.

7 Be it enacted by the Legislature of the State of Kansas:

8 Section 1. K.S.A. 2011 Supp. 74-2433f is hereby amended to read as 9 follows: 74-2433f. (a) There shall be a division of the state court of tax 10 appeals known as the small claims and expedited hearings division. 11 Hearing officers appointed by the chief hearing officer shall have authority 12 to hear and decide cases heard in the small claims and expedited hearings 13 division.

14 (b) The small claims and expedited hearings division shall have jurisdiction over hearing and deciding applications for the refund of 15 16 protested taxes under the provisions of K.S.A. 79-2005, and amendments 17 thereto, and hearing and deciding appeals from decisions rendered 18 pursuant to the provisions of K.S.A. 79-1448, and amendments thereto, 19 and of article 16 of chapter 79 of the Kansas Statutes Annotated, and acts 20 amendatory thereof or supplemental amendments thereto, with regard to 21 single-family residential property. The filing of an appeal with the small 22 claims and expedited hearings division shall be a prerequisite for filing an 23 appeal with the state court of tax appeals for appeals involving singlefamily residential property. 24

25 (c) At the election of the taxpaver, the small claims and expedited 26 hearings division shall have jurisdiction over: (1) Any appeal of a decision, 27 finding, order or ruling of the director of taxation, except an appeal, 28 finding, order or ruling relating to an assessment issued pursuant to K.S.A. 29 79-5201 et seq., and amendments thereto, in which the amount of tax in controversy does not exceed \$15,000; (2) hearing and deciding 30 31 applications for the refund of protested taxes under the provisions of 32 K.S.A. 79-2005, and amendments thereto, where the value of the property, 33 other than property devoted to agricultural use, is less than \$2,000,000 as 34 reflected on the valuation notice; (3) hearing and deciding appeals from 35 decisions rendered pursuant to the provisions of K.S.A. 79-1448, and amendments thereto, and of article 16 of chapter 79 of the Kansas Statutes 36

Annotated, and acts amendatory thereof or supplemental amendments
 thereto, other than those relating to land devoted to agricultural use,
 wherein the value of the property is less than \$2,000,000 as reflected on
 the valuation notice.

5 (d) In accordance with the provisions of K.S.A. 74-2438, and 6 amendments thereto, any party may elect to appeal any application or 7 decision referenced in subsection (b) to the state court of tax appeals. 8 Except as provided in subsection (b) regarding single-family residential 9 property, the filing of an appeal with the small claims and expedited 10 hearings division shall not be a prerequisite for filing an appeal with the state court of tax appeals under this section. Final decisions of the small 11 12 claims and expedited hearings division may be appealed to the state court of tax appeals. An appeal of a decision of the small claims and expedited 13 14 hearings division to the state court of tax appeals shall be *de novo*.

15 (e) A taxpayer shall commence a proceeding in the small claims and 16 expedited hearings division by filing a notice of appeal in the form 17 prescribed by the rules of the state court of tax appeals which shall state 18 the nature of the taxpayer's claim. Notice of appeal shall be provided to the 19 appropriate unit of government named in the notice of appeal by the 20 taxpayer. In any valuation appeal or tax protest commenced pursuant to 21 articles 14 and 20 of chapter 79 of the Kansas Statutes Annotated, and 22 amendments thereto, the hearing shall be conducted in the county where 23 the property is located or a county adjacent thereto. In any appeal from a 24 final determination by the secretary of revenue, the hearing shall be 25 conducted in the county in which the taxpayer resides or a county adjacent 26 thereto.

27 (f) The hearing in the small claims and expedited hearings division 28 shall be informal. The hearing officer may hear any testimony and receive 29 any evidence the hearing officer deems necessary or desirable for a just 30 determination of the case. A hearing officer shall have the authority to 31 administer oaths in all matters before the hearing officer. All testimony 32 shall be given under oath. A party may appear personally or may be 33 represented by an attorney, a certified public accountant, a certified general 34 appraiser, a tax representative or agent, a member of the taxpayer's 35 immediate family or an authorized employee of the taxpayer. A county or 36 unified government may be represented by the county appraiser, designee 37 of the county appraiser, county attorney or counselor or other 38 representatives so designated. No transcript of the proceedings shall be 39 kept.

40 (g) The hearing in the small claims and expedited hearings division
41 shall be conducted within 60 days after the appeal is filed in the small
42 claims and expedited hearings division unless such time period is waived
43 by the taxpayer. A decision shall be rendered by the hearing officer within

1 30 days after the hearing is concluded and, in cases arising from appeals 2 described by subsections (b) and (c)(2) and (3), shall be accompanied by a 3 written explanation of the reasoning upon which such decision is based. 4 Documents provided by a taxpayer or county or district appraiser shall be 5 returned to the taxpayer or the county or district appraiser by the hearing 6 officer and shall not become a part of the court's permanent records. 7 Documents provided to the hearing officer shall be confidential and may 8 not be disclosed, except as otherwise specifically provided.

9 (h) With regard to any matter properly submitted to the division relating to the determination of valuation of property for taxation purposes, 10 it shall be the duty of the county appraiser to initiate the production of 11 12 evidence to demonstrate, by a preponderance of the evidence, the validity 13 and correctness of such determination. No presumption shall exist in favor of the county appraiser with respect to the validity and correctness of such 14 determination, except with respect to leased commercial and industrial 15 16 property unless the taxpayer has furnished the county or district appraiser, either at the informal meeting required by K.S.A. 79-1448, and 17 18 amendments thereto, or the informal meeting required by K.S.A. 79-2005, and amendments thereto, a complete income and expense statement for the 19 20 property for the three years next preceding the year of appeal.

Sec. 2. K.S.A. 79-304 is hereby amended to read as follows: 79-304. Every person required to list property on behalf of others shall list such property in the taxing districts in which the property is located and such person shall list such property separate and apart from such person's own property, specifying the name of the person, estate, company or corporation to which the same may belong.

27 All tangible personal property stationed, located, or stored on any municipal airport or airfield shall be listed and taxed in the township, 28 29 school district, city or taxing district in which the owner resides, but if the 30 owner is a nonresident of this state or of the county in which such tangible 31 personal property is located, then such property shall be listed and taxed in 32 the same township, school district, city, or taxing district in which the 33 property is located. All personal property shall be listed and taxed each 34 year in the taxing district in which the property was located on the first day 35 of January, but all vessels, as defined by K.S.A. 32-1102, and amendments 36 thereto, which are located or stored outside this state on the first day of 37 January shall be listed in the taxing district where the owner resided on 38 the first day of January, and all moneys and credits not pertaining to a 39 business located shall be listed in township or city and school district in 40 which the owner resided on the first day of January, except that, a motor 41 vehicle which is being used by and is in the possession of a student who is 42 attending a university or college and which is owned by such student or by 43 another person shall be listed and taxed in the township, school district,

city or taxing district in which the owner of the motor vehicle resided on 1 2 the first day of January. Except as provided in this section, whenever any 3 person, association or corporation removes tangible personal property from this state between November 1 and the next succeeding January 1 4 5 and returns such property to this state prior to the next succeeding March 6 1, such person, association or corporation shall list such property for 7 taxation with the county appraiser of the county to which such property is 8 returned as required by K.S.A. 79-306, and amendments thereto, unless the 9 owner of such property submits proof to the county appraiser under oath 10 that such property was removed from the state for legitimate business purposes, and has been listed for taxation for the appropriate tax year in 11 12 some other state or territory.

The property of banks, bankers, brokers, merchants, and of insurance or other companies, except of mutual fire insurance companies, shall be listed and taxed in the taxing district where their business is usually done, and manufactories and mines in the taxing district where the manufactories or mines are located.

Personal property in transit shall be listed in the taxing district where the owner resides except that, if such property is intended for a particular business, it shall be listed at the place where the business is to be transacted.

22 Sec. 3. K.S.A. 2011 Supp. 79-1448 is hereby amended to read as 23 follows: 79-1448. Any taxpayer may complain or appeal to the county 24 appraiser from the classification or appraisal of the taxpayer's property by 25 giving notice to the county appraiser within 30 days subsequent to the date of mailing of the valuation notice required by K.S.A. 79-1460, and 26 27 amendments thereto, for real property, and on or before May 15 for 28 personal property. The county appraiser or the appraiser's designee shall 29 arrange to hold an informal meeting with the aggrieved taxpayer with 30 reference to the property in question. At such meeting it shall be the duty 31 of the county appraiser or the county appraiser's designee to initiate 32 production of evidence to substantiate the valuation of such property, 33 including the affording to the taxpayer of the opportunity to review the 34 data sheet of comparable sales utilized in the determination of such 35 valuation. In any appeal from the appraisal of leased commercial and 36 industrial property, the county or district appraiser's appraised value shall 37 be presumed to be valid and correct and may only be rebutted by a 38 preponderance of the evidence, unless the property owner furnishes the 39 county or district appraiser a complete income and expense statement for the property for the three years next preceding the year of appeal. The 40 41 county appraiser may extend the time in which the taxpayer may 42 informally appeal from the classification or appraisal of the taxpayer's 43 property for just and adequate reasons. Except as provided in K.S.A. 79-

1404, and amendments thereto, no informal meeting regarding real 1 2 property shall be scheduled to take place after May 15, nor shall a final 3 determination be given by the appraiser after May 20. Any final 4 determination shall be accompanied by a written explanation of the 5 reasoning upon which such determination is based when such 6 determination is not in favor of the taxpayer. Any taxpayer who is 7 aggrieved by the final determination of the county appraiser may appeal to 8 the hearing officer or panel appointed pursuant to K.S.A. 79-1611, and 9 amendments thereto, and such hearing officer, or panel, for just cause 10 shown and recorded, is authorized to change the classification or valuation 11 of specific tracts or individual items of real or personal property in the 12 same manner provided for in K.S.A. 79-1606, and amendments thereto. In lieu of appealing to a hearing officer or panel appointed pursuant to K.S.A. 13 79-1611, and amendments thereto, any taxpayer aggrieved by the final 14 15 determination of the county appraiser, except with regard to land devoted to agricultural use, wherein the value of the property, is less than 16 17 \$2,000,000, as reflected on the valuation notice, or the property constitutes 18 single family residential property, may appeal to the small claims and 19 expedited hearings division of the state court of tax appeals within the time period prescribed by K.S.A. 79-1606, and amendments thereto. Any 20 21 taxpayer who is aggrieved by the final determination of a hearing officer 22 or panel may appeal to the state court of tax appeals as provided in K.S.A. 23 79-1609, and amendments thereto. An informal meeting with the county 24 appraiser or the appraiser's designee shall be a condition precedent to an 25 appeal to the county or district hearing panel.

K.S.A. 2011 Supp. 79-1460 is hereby amended to read as 26 Sec. 4. 27 follows: 79-1460. (a) The county appraiser shall notify each taxpayer in 28 the county annually on or before March 1 for real property and May 1 for 29 personal property, by mail, which shall include electronic mail when an 30 electronic mail address has been provided by the taxpayer or is included 31 in any personal property tax return filed pursuant to K.S.A. 79-303 or 79-32 332a, and amendments thereto, directed to the taxpayer's last known 33 address, of the classification and appraised valuation of the taxpayer's 34 property, except that, the valuation for all real property shall not be 35 increased unless: (1) The record of the latest physical inspection was 36 reviewed by the county or district appraiser, and documentation exists to 37 support such increase in valuation in compliance with the directives and 38 specifications of the director of property valuation, and such record and 39 documentation is available to the affected taxpayer; and (2) for the taxable 40 year next following the taxable year that the valuation for real property has 41 been reduced due to a final determination made pursuant to the valuation 42 appeals process, documented substantial and compelling reasons exist 43 therefor and are provided by the county appraiser. When the valuation for

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1 real property has been reduced due to a final determination made pursuant 2 to the valuation appeals process for the prior year, and the county appraiser 3 has already certified the appraisal rolls for the current year to the county 4 clerk pursuant to K.S.A. 79-1466, and amendments thereto, the county 5 appraiser may amend the appraisal rolls and certify the changes to the 6 county clerk to implement the provisions of this subsection and reduce the 7 valuation of the real property to the prior year's final determination, except 8 that such changes shall not be made after October 31 of the current year. 9 For the purposes of this section and in the case of real property, the term 10 "taxpayer" shall be deemed to be the person in ownership of the property as indicated on the records of the office of register of deeds or county clerk 11 12 and, in the case where the real property or improvement thereon is the 13 subject of a lease agreement, such term shall also be deemed to include the 14 lessee of such property if the lease agreement has been recorded or filed in 15 the office of the register of deeds. Such notice shall specify separately both 16 the previous and current appraised and assessed values for each property 17 class identified on the parcel. Such notice shall also contain the uniform 18 parcel identification number prescribed by the director of property 19 valuation. Such notice shall also contain a statement of the taxpaver's right 20 to appeal, the procedure to be followed in making such appeal and the 21 availability without charge of the guide devised pursuant to subsection (b). 22 Such notice may, and if the board of county commissioners so require, 23 shall provide the parcel identification number, address and the sale date 24 and amount of any or all sales utilized in the determination of appraised 25 value of residential real property. In any year in which no change in appraised valuation of any real property from its appraised valuation in the 26 27 next preceding year is determined, an alternative form of notification 28 which has been approved by the director of property valuation may be 29 utilized by a county. Failure to timely mail or receive such notice shall in 30 no way invalidate the classification or appraised valuation as changed. The 31 secretary of revenue shall adopt rules and regulations necessary to 32 implement the provisions of this section.

33 (b) For all taxable years commencing after December 31, 1999, there 34 shall be provided to each taxpayer, upon request, a guide to the property 35 tax appeals process. The director of the division of property valuation shall 36 devise and publish such guide, and shall provide sufficient copies thereof 37 to all county appraisers. Such guide shall include but not be limited to: (1) 38 A restatement of the law which pertains to the process and practice of 39 property appraisal methodology, including the contents of K.S.A. 79-503a 40 and 79-1460, and amendments thereto; (2) the procedures of the appeals 41 process, including the order and burden of proof of each party and time 42 frames required by law; and (3) such other information deemed necessary 43 to educate and enable a taxpayer to properly and competently pursue an

1 appraisal appeal.

2 Sec. 5. K.S.A. 79-1475 is hereby amended to read as follows: 79-3 1475. Whenever the county appraiser discovers that any real property, or 4 *improvements thereon*, subject to taxation has been omitted from the tax 5 rolls, such property, or improvements thereon, shall immediately be listed 6 and valued by the appraiser, and returned to the county clerk. The county 7 clerk, upon receipt of the valuation for such property, shall place such 8 property, or improvements thereon, on the tax rolls and compute the 9 amount of tax due based upon the mill levy for the year or years, not to 10 exceed two calendar years preceding January 1 of the calendar year in which the property is discovered, in which such tax should have been 11 12 levied, and shall certify such amount to the county treasurer as an added or escaped appraisal. The amount of such tax shall be due immediately and 13 14 payable within 45 days after the issuance of an added or escaped property 15 tax bill by the county treasurer. No interest shall be imposed unless the tax 16 remains unpaid after such 45-day period. Taxes levied pursuant to this 17 section which remain unpaid after such 45 day period shall be deemed 18 delinquent and the county treasurer shall proceed to collect and distribute 19 such tax in the same manner as prescribed by law for the collection and 20 distribution of other taxes levied on property which are delinquent. No 21 property tax levied pursuant to this section shall be payable by any person 22 other than the current owner of the property unless such property was 23 acquired by will, inheritance or gift. Notwithstanding the foregoing, if the 24 current owner of any such property, or improvements thereon, purchased in 25 the tax year in which such property was discovered to have been omitted 26 from the tax rolls pays the property tax which would have been levied 27 upon such property for such year within 45 days after the issuance of an 28 added or escaped property tax bill by the county treasurer, such owner shall not be liable for any property tax which would have been levied upon 29 30 such property for any prior taxable year. Improvements, as used in this 31 section, shall include all improvements on the property parcel omitted 32 from the tax rolls notwithstanding that other improvements on the property 33 parcel were not omitted from the tax rolls.

34 Sec. 6. K.S.A. 2011 Supp. 79-1609 is hereby amended to read as 35 follows: 79-1609. Any person aggrieved by any order of the hearing 36 officer or panel may appeal to the state court of tax appeals by filing a 37 written notice of appeal, on forms approved by the state court of tax 38 appeals and provided by the county clerk for such purpose, stating the 39 grounds thereof and a description of any comparable property or properties 40 and the appraisal thereof upon which they rely as evidence of inequality of 41 the appraisal of their property, if that be a ground of the appeal, with the 42 state court of tax appeals and by filing a copy thereof with the county clerk 43 within 30 days after the date of the order from which the appeal is taken. A

1 county or district appraiser may appeal to the state court of tax appeals 2 from any order of the hearing officer or panel. With regard to any matter 3 properly submitted to the court relating to the determination of valuation 4 of residential property or real property used for commercial and industrial 5 purposes for taxation purposes, it shall be the duty of the county appraiser 6 to initiate the production of evidence to demonstrate, by a preponderance 7 of the evidence, the validity and correctness of such determination except 8 that no such duty shall accrue with regard to leased commercial and 9 industrial property unless the property owner taxpayer has furnished to the county or district appraiser a complete income and expense statement for 10 the property for the three years next preceding the year of appeal as 11 12 required by K.S.A. 79-1448, and amendments thereto. No presumption 13 shall exist in favor of the county appraiser with respect to the validity and 14 correctness of such determination, except with respect to leased 15 commercial and industrial property unless the taxpayer has furnished the 16 county or district appraiser at the informal meeting required by K.S.A. 79-17 1448, and amendments thereto, a complete income and expense statement

18 for the property for the three years next preceding the year of appeal.

Sec. 7. K.S.A. 2011 Supp. 79-1701a is hereby amended to read as 19 20 follows: 79-1701a. Any taxpayer, the county appraiser or the county clerk 21 shall, on their own motion, request the board of county commissioners to 22 order the correction of the clerical errors in the appraisal, assessment or tax 23 rolls as described in K.S.A. 79-1701, and amendments thereto. The board 24 of county commissioners of the several counties are hereby authorized to 25 order the correction of clerical errors, specified in K.S.A. 79-1701, and 26 amendments thereto, in the appraisal, assessment or tax rolls for the 27 current year and the immediately preceding two years during the period on 28 and after November 1 of each year. If a county treasurer has collected and 29 distributed the property taxes of a taxpayer and it shall thereafter be 30 determined that the tax computed and paid was based on an erroneous 31 assessment due to a clerical error which resulted in an overpayment of 32 taxes by the taxpayer, and such error is corrected under the provisions 33 hereof then the county commissioners may direct a refund in the amount 34 of the overpayment plus interest at the rate prescribed by K.S.A. 79-2968, 35 and amendments thereto, plus two percentage points, per annum, from the 36 date of payment from tax moneys collected during the current year and 37 approve a claim therefor. If all or any portion of the taxes on such property 38 remain unpaid, the board of county commissioners shall cancel that 39 portion of such unpaid taxes which were assessed on the basis of the error 40 which is being corrected. In lieu of taking such a refund the taxpayer may, 41 at the taxpayer's option, be allowed a credit on the current year's taxes in 42 the amount of the overpayment plus interest at the rate prescribed by 43 K.S.A. 79-2968, and amendments thereto, from the date of payment for

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the previous year. In the event the error results in an understatement of
 value or taxes as a result of a mathematical miscomputation on the part of

3 the county the correction of the clerical errors listed in subsections (a),

(c), (f) or (g) of K.S.A 79-1701, and amendments thereto, the board of 4 5 county commissioners of the several counties are hereby authorized to 6 correct such error and order an additional assessment or tax bill, or both, to 7 be issued, except that, in no such case shall the taxpayer be assessed 8 interest or penalties on any tax which may be assessed. If such error 9 applies to property which has been sold or otherwise transferred 10 subsequent to the time the error was made, no such additional assessment or tax bill shall be issued 11

12 Sec. 8. K.S.A. 2011 Supp. 79-1702 is hereby amended to read as follows: 79-1702. If any taxpayer, municipality or taxing district shall have 13 a grievance described under the provisions of K.S.A. 79-1701 or 79-14 1701a, and amendments thereto, which is not remediable thereunder solely 15 16 because not reported within the time prescribed therein, or which was 17 remediable thereunder and reported to the proper official or officials 18 within the time prescribed but which has not been remedied by such 19 official or officials, such grievance may be presented to the state court of 20 tax appeals and if it shall be satisfied from competent evidence produced 21 that there is a real grievance, it may direct that the same be remedied either 22 by canceling the tax, if uncollected, together with all penalties charged 23 thereon, or if the tax has been paid, by ordering a refund of the amount 24 found to have been unlawfully charged and collected and interest at the 25 rate prescribed by K.S.A. 79-2968, and amendments thereto, minus two 26 percentage points.

27 In all cases where the identical property owned by any taxpayer has 28 been assessed for the current tax year in more than one county in the state, 29 the court is hereby given authority to determine which county is entitled to 30 the assessment of the property and to charge legal taxes thereon, and if the 31 taxes have been paid in a county not entitled thereto, the court is hereby 32 empowered to direct the authorities of the county which has so unlawfully 33 collected the taxes to refund the same to the taxpayer with all penalties 34 charged thereon.

No tax grievance shall be considered by the state court of tax appeals unless the same is filed within four years from the date the tax would have become a lien on real estate.

In all cases where an error results in an understatement of values or taxes as a result of a mathematical miscomputation on the part of a county the correction of the clerical errors listed in subsections (a), (c), (f) or (g) of K.S.A 79-1701, and amendments thereto, the state court of tax appeals, if it shall be satisfied from competent evidence produced that there is an understatement as a result of a clerical error, may order an additional

assessment or tax bill, or both, to be issued so that the proper value of the 1 2 property in question is reflected, except that, in no such case shall the taxpayer be assessed interest or penalties on any tax which may be 3 assessed. No increase shall be ordered to correct such error that extends 4 5 back more than two years from the date of the most recent tax year. If such 6 error applies to property which has been sold or otherwise transferred 7 subsequent to the time the error was made, no such additional assessment 8 or tax bill shall be issued

9 Errors committed in the valuation and assessment process that are not 10 specifically described in K.S.A. 79-1701, and amendments thereto, shall 11 be remediable only under the provisions of K.S.A. 79-2005, and 12 amendments thereto.

Sec. 9. K.S.A. 79-304 and 79-1475 and K.S.A. 2011 Supp. 74-2433f,
79-1448, 79-1460, 79-1609, 79-1701a and 79-1702 are hereby repealed.

15 Sec. 10. This act shall take effect and be in force from and after its 16 publication in the statute book.

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