

FY 2013, FY 2014, and FY 2015

Senate Ways and Means Subcommittee

Department of Wildlife, Parks and Tourism
Kansas State Fair
Kansas Water Office



Senator Larry Powell, Chair



Senator Dan Kerschen, Vice-Chair



Senator Marci Francisco, Ranking Minority
Member

Senate Ways and Means Committee
Date: 02-12-2013
Attachment #: 2

Senate Subcommittee Report

Agency: Department of Wildlife, Parks and Tourism **Bill No.** SB 76

Bill Sec. 41

Analyst: Boudewyns

Analysis Pg. No. 53

Budget Page No. 418

Expenditure Summary	Agency Estimate FY 2013	Governor Recommendation FY 2013	Senate Subcommittee Adjustments
Operating Expenditures:			
State General Fund	\$ 0	\$ 0	\$ 0
Other Funds	60,239,769	60,351,834	
Subtotal	\$ 60,239,769	\$ 60,351,834	\$ 0
Capital Improvements:			
State General Fund	\$ 0	\$ 0	\$ 0
Other Funds	7,694,102	7,694,102	
Subtotal	\$ 7,694,102	\$ 7,694,102	\$ 0
TOTAL	\$ 67,933,871	\$ 68,045,936	\$ 0
FTE positions	418.5	418.5	0.0
Non FTE Uncl. Perm. Pos.	33.0	35.0	0.0
TOTAL	451.5	453.5	0.0

Agency Estimate

The **agency** estimates FY 2013 operating expenditures totaling \$60.2 million, including \$1.8 million from the Expanded Lottery Act Revenue Fund, and \$7.7 million from the Economic Development Initiatives Fund. The estimate is an all funds increase of \$172,939, or 0.3 percent, above the amount approved by the 2012 Legislature. The overall increase is the result of the 2012 Legislature's approved undermarket pay distributed by the State Finance Council.

Governor's Recommendation

The **Governor** recommends FY 2013 operating expenditures totaling \$60.4 million, an increase of \$112,065, all funds, from the FY 2013 revised request. The increase is attributed to the addition of funding for 2.0 Non-FTE positions which were inadvertently left out of the agency's budget submission. The Governor recommended adding the 2.0 positions and the associated funding.

Senate Subcommittee Recommendation

The **Subcommittee** concurs with the Governor's recommendation for FY 2013.

Senate Subcommittee Report

Agency: Department of Wildlife, Parks and Tourism **Bill No.** SB 110

Bill Sec. 141

Analyst: Boudewyns

Analysis Pg. No. 53

Budget Page No. 418

Expenditure Summary	Agency Request FY 2014	Governor Recommendation FY 2014	Senate Subcommittee Adjustments
Operating Expenditures:			
State General Fund	\$ 0	\$ 0	\$ 0
Other Funds	58,648,175	57,868,809	16,000
Subtotal	\$ 58,648,175	\$ 57,868,809	\$ 16,000
Capital Improvements:			
State General Fund	\$ 0	\$ 0	\$ 0
Other Funds	8,760,187	8,760,187	0
Subtotal	\$ 8,760,187	\$ 8,760,187	\$ 0
TOTAL	\$ 67,408,362	\$ 66,628,996	\$ 16,000
FTE positions	418.5	418.5	0.0
Non FTE Uncl. Perm. Pos.	33.0	35.0	0.0
TOTAL	451.5	453.5	0.0

Agency Request

The **agency** requests FY 2014 operating expenditures totaling \$58.6 million, including \$6.6 million from the Economic Development Initiatives Fund (EDIF), and \$200,000 from the State Water Plan Fund (SWPF). The request includes \$1,000,000 all funds, including \$200,000 from the State Water Plan Fund, in enhancement funding. The request is an all funds decrease of \$1,591,594, or 2.6 percent, and an EDIF decrease of \$1,054,863, or 13.7 percent, below the revised FY 2013 estimate.

Absent the enhancements, the FY 2014 request for operating expenditures totals \$57.6 million all funds, and is \$2.6 million, or 4.3 percent, below the revised FY 2013 estimate. Absent the enhancements, there is no change to the EDIF from the approved, and a decrease of \$200,000, or 10.0 percent, from the State Water Plan Fund. For FY 2014, the agency sought to maintain existing services while also reducing overall expenditures in order to raise fee fund balances should any sequestration or shortfall due to algae or extreme weather occur. Additionally, FY 2013 had a one-time expenditure of \$1.8 million from the Expanded Lottery Act Revenue Fund to eliminate debt for previously purchased park cabins.

Governor's Recommendation

The **Governor** recommends FY 2014 expenditures of \$57.9 million. The Governor's recommendation includes a decrease of \$28,756, including \$4,718 from the Economic Development Initiatives Fund, to reflect the Governor's recommendation to reduce the Kansas Public Employees Retirement System (KPERs) death and disability employer contribution from the statutory 1.0 percent to 0.85 percent for FY 2014. The recommendation also includes \$800,000 in enhancement funding for 30 replacement vehicles.

The recommendation is an all funds decrease of \$779,366, or 1.3 percent, below the agency's FY 2014 request. The decrease is attributed to the adoption of the agency's reduced resources budget which eliminated \$662,675 from the Parks program, the decision not to fund the Aquatic Nuisance Species enhancement, as well as the recommended reduction in the death and disability employer contribution. The decrease was partially offset by the addition of \$112,065 for 2.0 Non-FTE positions which were inadvertently excluded from the agency's budget submission. The Governor recommended adding both the positions and funding for FY 2014.

Senate Subcommittee Recommendation

The **Subcommittee** concurs with the Governor's recommendation for FY 2014 with the following adjustment and notation:

1. Add \$16,000, all from the Wildlife fee fund, to fully fund the State's membership in the Missouri River Association of States and Tribes (MORAST) for FY 2014.
2. The Subcommittee urges the Kansas Department of Wildlife, Parks, and Tourism to cooperate with the State Fair Board to examine whether any tourism funds could be directed towards the marketing efforts of the State Fair Board for the Kansas State Fair 100th Anniversary.

Senate Subcommittee Report

Agency: Department of Wildlife, Parks and Tourism **Bill No.** SB 110

Bill Sec. 142

Analyst: Boudewyns

Analysis Pg. No. 53

Budget Page No. 418

Expenditure Summary	Agency Request FY 2015	Governor Recommendation FY 2015	Senate Subcommittee Adjustments
Operating Expenditures:			
State General Fund	\$ 0	\$ 0	\$ 0
Other Funds	0	57,278,641	800,000
Subtotal	\$ 0	\$ 57,278,641	\$ 800,000
Capital Improvements:			
State General Fund	\$ 0	\$ 0	\$ 0
Other Funds	0	6,725,000	0
Subtotal	\$ 0	\$ 6,725,000	\$ 0
TOTAL	\$ 0	\$ 64,003,641	\$ 800,000
FTE positions	0.0	418.5	0.0
Non FTE Uncl. Perm. Pos.	0.0	35.0	0.0
TOTAL	0.0	453.5	0.0

Agency Request

There were no **agency** budget requests made for FY 2015 by any state agencies other than those agencies designated in statute as biennial budget agencies. The Governor's budget recommendations to the 2013 Legislature do, however, include funding recommendations for each state agency for FY 2015.

Governor's Recommendation

The **Governor** recommends FY 2015 expenditures totaling \$57.3 million, including \$6.0 million from the Economic Development Initiatives Fund (EDIF). This is an all funds decrease of \$590,168, or 1.0 percent, and an EDIF increase of \$34,096, or 0.6 percent, from the FY 2014 recommendation. The decrease is attributed to the \$800,000 in enhancement funding in FY 2014, partially offset by increased employer contributions for salaries and wages fringe benefits and group health insurance.

Senate Subcommittee Recommendation

The **Subcommittee** concurs with the Governor's recommendation with the following adjustment:

1. Add \$800,000, including \$400,000 from the Wildlife Fee Fund and \$400,000 from the Boating Fee Fund, for replacement vehicles in FY 2015. The subcommittee notes that the agency included the vehicles requests in FY 2014 as enhancements and not as a part of their base budget request. Therefore, the funding would not have been included in the FY 2015 base budget recommendation by the Governor.

Senate Subcommittee Report

Agency: Kansas State Fair

Bill No. SB 76

Bill Sec. --

Analyst: Boudewyns

Analysis Pg. No. 101

Budget Page No. 414

<u>Expenditure Summary</u>	<u>Agency Estimate FY 2013</u>	<u>Governor Recommendation FY 2013</u>	<u>Senate Subcommittee Adjustments</u>
Operating Expenditures:			
State General Fund	\$ 373,344	\$ 373,344	\$ 0
Other Funds	4,867,227	4,867,227	0
Subtotal	\$ 5,240,571	\$ 5,240,571	\$ 0
Capital Improvements:			
State General Fund	\$ 490,000	\$ 490,000	\$ 0
Other Funds	11,182,256	11,182,256	0
Subtotal	\$ 11,672,256	\$ 11,672,256	\$ 0
TOTAL	\$ 16,912,827	\$ 16,912,827	\$ 0
FTE positions	25.0	25.0	0.0
Non FTE Uncl. Perm. Pos.	0.0	0.0	0.0
TOTAL	25.0	25.0	0.0

Agency Estimate

The **agency** estimates a revised FY 2013 budget of \$5.2 million, including \$373,344 from the State General Fund. This is a decrease of \$20,701, State General Fund dollars, and \$3.8 million all funds, or 41.9 percent, below the FY 2013 approved amount. The revised estimate is \$495,652 all funds, or 8.6 percent, below the FY 2012 actual amount. The decrease from both the FY 2012 actual amount and the the FY 2013 approved amount is due to a decrease in debt service payments, offset by a slight increase due to undermarket pay adjustments.

Governor's Recommendation

The **Governor** concurs with the agency's revised FY 2013 estimate, which includes supplemental funding of \$8,966, from the State General Fund, for bond pay-off reimbursement.

Senate Subcommittee Recommendation

The **Subcommittee** concurs with the Governor's recommendation.

Senate Subcommittee Report

Agency: Kansas State Fair

Bill No. SB 110

Bill Sec. 137

Analyst: Boudewyns

Analysis Pg. No. 101

Budget Page No. 414

Expenditure Summary	Agency Request FY 2014	Governor Recommendation FY 2014	Senate Subcommittee Adjustments
Operating Expenditures:			
State General Fund	\$ 344,331	\$ 341,331	\$ 0
Other Funds	5,009,540	4,888,140	0
Subtotal	<u>\$ 5,353,871</u>	<u>\$ 5,229,471</u>	<u>\$ 0</u>
Capital Improvements:			
State General Fund	\$ 1,893,793	\$ 510,000	\$ 0
Other Funds	0	0	0
Subtotal	<u>\$ 1,893,793</u>	<u>\$ 510,000</u>	<u>\$ 0</u>
TOTAL	<u><u>\$ 7,247,664</u></u>	<u><u>\$ 5,739,471</u></u>	<u><u>\$ 0</u></u>
FTE positions	25.0	25.0	0.0
Non FTE Uncl. Perm. Pos.	0.0	0.0	0.0
TOTAL	<u><u>25.0</u></u>	<u><u>25.0</u></u>	<u><u>0.0</u></u>

Agency Request

The **agency** requests \$5.4 million, including \$344,331 from the State General Fund, for FY 2014 operating expenditures. This amount is an all funds increase of \$142,313, or 2.9 percent, but a State General Fund decrease of \$29,013, or 7.8 percent, from the FY 2013 revised estimate. The request includes \$120,000 from the Economic Development Initiatives Fund in enhancement funding for enhanced marketing and competitive exhibit premiums. Absent the enhancements the request is an all funds increase of \$6,700, or 0.1 percent, and a State General Fund decrease of \$29,013, or 7.8 percent, below the FY 2013 revised estimate.

Absent the enhancement funding, the FY 2014 request includes an increase in salaries and wages primarily for classified pay, group health insurance contributions and employer retirement contributions, as well as increased electricity costs. That increase is partially offset by a reduction in debt service-interest.

Governor's Recommendation

The **Governor** recommends \$5.2 million, including \$341,331 from the State General Fund for debt service interest, and \$4.8 million from the State Fair Fee Fund for operating expenditures for FY 2014. The Governor's recommendation includes a decrease of \$4,400, including \$3,000 from the State General Fund, to reflect the Governor's recommendation to reduce the Kansas Public Employees Retirement System (KPERS) death and disability

employer contribution from the statutory 1.0 percent to 0.85 percent for FY 2014. The recommendation includes no enhancement funding.

The recommendation is an all funds decrease of \$124,400, or 2.3 percent, below the FY 2014 agency request. The decrease is attributed to a decision to not fund enhancement requests at this time, as well as the reduction in the death and disability employer contribution.

Senate Subcommittee Recommendation

The **Subcommittee** concurred with the Governor's budget recommendation for FY 2014 and added the following recommendations:

1. The Senate Subcommittee notes that the State has not consistently honored its statutorily obligated match for the State Fair Capital Improvements Fund over the years, resulting in a void of \$1,383,793. The Subcommittee recommends that the Committee look for opportunities at the end of the appropriation process to provide funding through Expanded Lottery Act Revenue dollars (ELARF) to reduce some of the back-debt the state owes for the State Fair Capital Improvements Fund.
2. The Subcommittee urges the State Fair Board to cooperate with the Kansas Department of Wildlife, Parks, and Tourism to examine whether any tourism funds could be directed towards the marketing efforts of the State Fair Board for the Kansas State Fair 100th Anniversary.

Senate Subcommittee Report

Agency: Kansas State Fair

Bill No. SB 110

Bill Sec. 138

Analyst: Boudewyns

Analysis Pg. No. 101

Budget Page No. 414

Expenditure Summary	Agency Request FY 2015	Governor Recommendation FY 2015	Senate Subcommittee Adjustments
Operating Expenditures:			
State General Fund	\$ 0	\$ 315,831	\$ 0
Other Funds	0	4,897,758	0
Subtotal	\$ 0	\$ 5,213,589	\$ 0
Capital Improvements:			
State General Fund	\$ 0	\$ 535,000	\$ 0
Other Funds	0	0	0
Subtotal	\$ 0	\$ 535,000	\$ 0
TOTAL	\$ 0	\$ 5,748,589	\$ 0
FTE positions	0.0	25.0	0.0
Non FTE Uncl. Perm. Pos.	0.0	0.0	0.0
TOTAL	0.0	25.0	0.0

Agency Request

There were no **agency** budget requests made for FY 2015 by any state agencies other than those agencies designated in statute as biennial budget agencies. The Governor's budget recommendations to the 2013 Legislature do, however, include funding recommendations for each state agency for FY 2015.

Governor's Recommendation

The **Governor** recommends FY 2015 expenditures of \$5.2 million, all funds, which is an increase of \$5,318, or 0.2 percent, above the FY 2014 recommendation. The increase is attributed to increased expenditures for salaries and wages, primarily classified pay, employer retirement contributions and group health insurance contributions.

Senate Subcommittee Recommendation

The **Subcommittee** concurs with the Governor's FY 2015 recommendation.

Senate Subcommittee Report

Agency: Kansas Water Office

Bill No. SB 76

Bill Sec. --

Analyst: Boudewyns

Analysis Pg. No. 81

Budget Page No. 416

Expenditure Summary	Agency Estimate FY 2013	Governor Recommendation FY 2013	Senate Subcommittee Adjustments
Operating Expenditures:			
State General Fund	\$ 1,320,439	\$ 1,320,439	\$ 0
Other Funds	7,104,637	7,104,637	0
Subtotal	<u>\$ 8,425,076</u>	<u>\$ 8,425,076</u>	<u>\$ 0</u>
Capital Improvements:			
State General Fund	\$ 0	\$ 0	\$ 0
Other Funds	0	0	0
Subtotal	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
 TOTAL	 <u><u>\$ 8,425,076</u></u>	 <u><u>\$ 8,425,076</u></u>	 <u><u>\$ 0</u></u>
 FTE positions	 19.0	 19.0	 0.0
Non FTE Uncl. Perm. Pos.	1.0	1.0	0.0
TOTAL	<u><u>20.0</u></u>	<u><u>20.0</u></u>	<u><u>0.0</u></u>

Agency Estimate

The **agency** estimates a revised FY 2013 budget totaling \$8.4 million, including \$1.3 million from the State General Fund and \$3.2 million from the State Water Plan Fund. The revised estimate is an all funds increase of \$728,964, or 9.5 percent, above the amount approved by the 2012 Legislature. The revised State Water Plan Fund estimate is an increase of \$465,097, or 17.0 percent, due to reappropriated funds that were unspent at the end of FY 2012 and are available to be spent in FY 2013. The increase in the all funds FY 2013 revised estimate is due to the reappropriation of State Water Plan Fund dollars plus additional appropriations within the State Water Plan Fund in FY 2013 for stream flow monitoring (streamgaging) and suspended sediment monitoring. The revised estimate includes 19.0 FTE positions and 1.0 non-FTE unclassified permanent positions, which is a reduction of 2.0 FTE positions below the amount approved by the 2012 Legislature.

Governor's Recommendation

The **Governor** concurs with the agency's revised estimate for FY 2013. The Governor would like the Kansas Water Office to consider using the reappropriated State Water Plan Fund dollars for issues that have arisen because of severe drought. The Governor notes that some of the funding may already be allocated, but if it is possible to make adjustments in expenditures, the Governor would encourage the Kansas Water Office to use a portion of that funding for drought related projects.

Senate Subcommittee Recommendation

The **Subcommittee** concurs with the Governor's FY 2013 recommendation.

Senate Subcommittee Report

Agency: Kansas Water Office

Bill No. 110

Bill Sec. 139

Analyst: Boudewyns

Analysis Pg. No. 81

Budget Page No. 416

Expenditure Summary	Agency Request FY 2014	Governor Recommendation FY 2014	Senate Subcommittee Adjustments
Operating Expenditures:			
State General Fund	\$ 1,325,083	\$ 1,191,476	\$ 0
Other Funds	5,827,737	5,827,256	100,000
Subtotal	\$ 7,152,820	\$ 7,018,732	\$ 100,000
Capital Improvements:			
State General Fund	\$ 0	\$ 0	\$ 0
Other Funds	0	0	0
Subtotal	\$ 0	\$ 0	\$ 0
TOTAL	\$ 7,152,820	\$ 7,018,732	\$ 100,000
FTE positions	19.0	18.0	0.0
Non FTE Uncl. Perm. Pos.	1.0	1.0	0.0
TOTAL	20.0	19.0	0.0

Agency Request

The **agency** requests FY 2014 operating expenditures totaling \$7.2 million, including \$1.3 million from the State General Fund, and \$2.3 million from the State Water Plan Fund. The FY 2014 request is \$1.3 million all funds, or 15.1 percent, below the FY 2013 revised estimate; and \$4,644 State General Fund, or 0.4 percent, above the FY 2013 revised estimate. The State Water Plan Fund request is a decrease of \$864,587, or 27.0 percent, below the FY 2013 revised estimate. The decrease in the FY 2014 request is largely attributed to the elimination of Economic Development Initiatives Fund dollars from the State Water Plan Fund and the lack of reappropriation funding that was available in FY 2013 and no longer available in FY 2014. To cover this shortfall in revenue, reductions were made in contractual services for operation and maintenance costs for the reservoirs and water storage. The request includes no enhancement funding. The FTE request for FY 2014 is 19.0 FTE positions and 1.0 non-FTE unclassified permanent position, the same as the revised FY 2013 estimate.

Governor's Recommendation

The **Governor** recommends FY 2014 operating expenditures totaling \$7.0 million, including \$1.2 million from the State General Fund, and \$2.3 million from the State Water Plan Fund. The Governor's recommendation includes a decrease of \$1,579, including \$1,098 from the State General Fund, to reflect the Governor's recommendation to reduce the Kansas Public Employees Retirement System (KPERs) death and disability employer contribution from the

statutory 1.0 percent to 0.85 percent for FY 2014. The recommendation also includes the adoption of the agency's reduced resources budget.

The recommendation is a decrease of \$1.4 million all funds, or 16.7 percent; \$128,963 State General Fund, or 9.8 percent; and \$864,587 State Water Plan Fund dollars, or 3.6 percent, below the FY 2013 recommendation. The recommendation is an all funds decrease of \$134,088, or 1.9 percent, below the agency's FY 2014 request. The decrease is attributed to the adoption of the agency's reduced resources budget as well as the reduced death and disability employer contribution. The Governor also eliminates 1.0 vacant unfunded FTE position.

Senate Subcommittee Recommendation

The **Subcommittee** concurs with the Governor's recommendation with the following adjustment and notations:

1. Add \$100,000 from the State Water Plan Fund, for the Weather Modification program. The Subcommittee notes that only \$100,000 of the \$200,000 appropriated for the program was used in FY 2013 and so the Subcommittee recommends carrying the funds forward for the program for FY 2014.
2. The Subcommittee recommends that the Senate Committee examine the 10.0 percent reduction to State Water Plan Fund expenditures, including the full transfer of \$400,000 to the Kansas Corporation Commission for the Abandoned Oil and Gas Well Plugging program which was not reduced by 10.0 percent.
3. The Subcommittee recognizes that the reduced resources budget for the Kansas Water Office eliminates funding for half the membership dues for the Missouri River Association of States and Tribes (MORAST). The Subcommittee notes that the other half of the dues are appropriated from special revenue funds in the Kansas Department of Wildlife, Parks, and Tourism's budget.
4. The Subcommittee notes that expenditures for projects with State Water Plan Fund dollars have been reduced from the FY 2012 and FY 2013 dollar amounts. If the State would make the statutorily required transfers from the State General Fund or Economic Development Initiatives Fund then the Subcommittee would like to see the State Water Plan Fund expenditures increased to the higher of the FY 2012 actual or FY 2013 approved dollar amounts.

Senate Subcommittee Report

Agency: Kansas Water Office

Bill No. SB 110

Bill Sec. 140

Analyst: Boudewyns

Analysis Pg. No. 81

Budget Page No. 417

Expenditure Summary	Agency Request FY 2015	Governor Recommendation FY 2015	Senate Subcommittee Adjustments
Operating Expenditures:			
State General Fund	\$ 0	\$ 1,199,142	\$ 0
Other Funds	0	5,597,310	0
Subtotal	\$ 0	\$ 6,796,452	\$ 0
Capital Improvements:			
State General Fund	\$ 0	\$ 0	\$ 0
Other Funds	0	0	0
Subtotal	\$ 0	\$ 0	\$ 0
TOTAL	\$ 0	\$ 6,796,452	\$ 0
FTE positions	0.0	18.0	0.0
Non FTE Uncl. Perm. Pos.	0.0	1.0	0.0
TOTAL	0.0	19.0	0.0

Agency Request

There were no **agency** budget requests made for FY 2015 by any state agencies other than those agencies designated in statute as biennial budget agencies. The Governor's budget recommendations to the 2013 Legislature do, however, include funding recommendations for each state agency for FY 2015.

Governor's Recommendation

The **Governor** recommends FY 2015 expenditures totaling \$6.8 million, including \$1.2 million from the State General Fund, and \$2.1 million from the State Water Plan Fund. The recommendation is an all funds decrease of \$222,280 all funds, including a decrease of \$223,254, or 10.0 percent, from the State Water Plan fund, partially offset by an increase of \$7,666, or 0.6 percent, State General Fund dollars. The State Water Plan Fund decrease is attributed to an across the board reduction in State Water Plan Funding for all agencies due to the statutory transfers from the State General Fund and the Economic Development Initiatives Fund not being made.

Senate Subcommittee Recommendation

The **Subcommittee** concurs with the Governor's recommendation for FY 2015 with the following notations:

1. The Subcommittee recommends that the Senate Committee examine the across the board 10.0 percent reduction to State Water Plan Fund expenditures, including the full transfer of \$400,000 to the Kansas Corporation Commission for the Abandoned Oil and Gas Well Plugging program which was not reduced by 10.0 percent.
2. The Subcommittee notes that expenditures for projects with State Water Plan Fund dollars have been reduced from the FY 2012 and FY 2013 dollar amounts. If the State would make the statutorily required transfers from the State General Fund or Economic Development Initiatives Fund then the Subcommittee would like to see the State Water Plan Fund expenditures increased to the higher of the FY 2012 actual or FY 2013 approved dollar amounts.