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Steven J. Anderson, CPA, MBA, Director

Division of the Budget

Sam Brownback, Governor

January 25, 2013

The Honorable Les Donovan, Chairperson Senate Committee on Assessment and Taxation Statehouse, Room 123-E Topeka, Kansas 66612

Dear Senator Donovan:

SUBJECT: Fiscal Note for SB 15 by Senator Hensley, et al.

In accordance with KSA 75-3715a, the following fiscal note concerning SB 15 is respectfully submitted to your committee.

Under current law, the State General Fund will transfer \$27.0 million to the Local Ad Valorem Tax Reduction Fund in FY 2014, \$40.5 million in FY 2015, and \$54.0 million in FY 2016 and in each future fiscal year. SB 15 would require that a total of \$45.0 million be transferred to the Local Ad Valorem Tax Reduction Fund in FY 2014 and in each future fiscal year. The bill would change the designation of the transfer made in FY 2014 from a revenue transfer to a demand transfer. The bill also includes language that would require local governments to use at least 80.0 percent of the amount that they receive from the Local Ad Valorem Tax Reduction Fund to reduce local property taxes.

Estimated State Fiscal Effect						
	FY 2013	FY 2013	FY 2014	FY 2014		
	SGF	All Funds	SGF	All Funds		
Revenue			(\$18,000,000)	(\$18,000,000)		
Expenditure						
FTE Pos.						

SB 15 would decrease State General Fund revenues by \$18.0 million in FY 2014. The decrease in revenues and how the November 6, 2012 consensus revenue estimate for FY 2014 would be affected are shown in the following table:

Effect on FY 2014 Consensus Revenue Estimates (Dollars in Thousands)

Receipt Description	Consensus Revenue Estimates (Nov. 6, 2012)	Change in Revenue FY 2014	Proposed Adjusted CRE FY 2014	
Motor Carrier	\$ 39,000	\$	\$ 39,000	
Income Taxes:				
Individual	2,385,000		2,385,000	
Corporate	360,000		360,000	
Financial Institutions	30,000		30,000	
Excise Taxes:				
Retail Sales	1,952,000		1,952,000	
Compensating Use	303,000		303,000	
Cigarette	92,000		92,000	
Corporate Franchise	6,000		6,000	
Severance	137,400		137,400	
All Other Excise Taxes	99,600		99,600	
Other Taxes	151,500		151,500	
Total Taxes	\$5,555,500	\$	\$5,555,500	
Other Revenues:				
Interest	\$ 9,700	\$	\$ 9,700	
Transfers	(155,900)	(18,000)	(173,900)	
Agency Earnings	55,000		55,000	
Total Other Revenues	(\$ 91,200)	\$ (18,000)	(\$ 109,200)	
Total Receipts	\$5,464,300	\$ (18,000)	\$5,446,300	

The fiscal effect to state revenues during subsequent years would be as follows:

	FY 2015	<u>FY 2016</u>	FY 2017	FY 2018
State General Fund	(\$4,500,000)	\$9,000,000	\$9,000,000	\$9,000,000

Under current law, the Local Ad Valorem Tax Reduction Fund is scheduled to receive \$27.0 million from the State General Fund in FY 2014 and the fiscal effect of increasing the transfer to \$45.0 million would reduce State General Fund revenues by \$18.0 million. Transferring \$45.0 million to the Local Ad Valorem Tax Reduction Fund in FY 2015 would transfer an additional \$4.5 million over the \$40.5 million that is required under current law. Because the Local Ad Valorem Tax Reduction Fund is currently scheduled to receive \$54.0 million from the State General Fund in FY 2016 and in each future fiscal year, the bill would increase State General Fund revenues by \$9.0 million in FY 2016 and in each future fiscal year by requiring that only \$45.0 million be transferred.

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Changing the designation of the transfer made in FY 2014 from a revenue transfer to a demand transfer would have implications on how the 7.5 percent ending balance is calculated because State General Fund demand transfers are considered to be State General Fund expenditures for purposes of calculating the ending balance requirement. *The FY 2014 Governor's Budget Report* does not provide for any LAVTR transfer in FY 2014 or FY 2015.

The League of Kansas Municipalities and the Kansas Association of Counties indicate that the bill would provide additional resources to local governments; however, only local governments that reduce property tax revenues by at least 80.0 percent of the amount received in the preceding year would be eligible for this funding.

Sincerely,

Steven J. Anderson, CPA, MBA

Director of the Budget

cc: Steve Neske, Revenue Melissa Wangemann, Kansas Association of Counties Larry Baer, League of Kansas Municipalities