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Sam Brownback, Governor

# STATEMENT OF THE GOVERNOR UPON SIGNING OF HOUSE BILL 2553

House Bill 2553, which I have signed today, approves the "Health Care Compact." Under the Compact, member states would have authority to "suspend by legislation the operation of all federal laws, rules, regulations, and orders regarding health care," thereby preserving individual liberty and personal control over health care decisions. The Compact would only become effective upon the federal consent required by Article 1, Section 10, of the United States Constitution.

Significantly, Kansas already has experience with a successful state level reform of a federal health care program. In January 2013, Kansas launched a major reform of its Medicaid system by covering nearly 400,000 Kansans under KanCare. KanCare has provided many new services that were unavailable under Medicaid, including adult dental care, incentive programs to encourage healthy and preventative behaviors, and life saving operations such as heart/lung transplant. I am proud of the achievements of KanCare – a pro-patient and pro-taxpayer solution.

Similar to the KanCare reforms to Medicaid, the Compact could play an important role in preserving and enhancing Medicare for Kansas seniors. Under the Compact, I would support reversal of the unfortunate Medicare cuts initiated by the federal Affordable Care Act. Furthermore, I would strongly oppose any effort at the state level to reduce Medicare benefits or coverage for Kansas seniors. I have signed House Bill 2553 with this understanding, and I will work to make it a reality when the Compact becomes effective.

Dated: April 22, 2014

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Sam Brownback Governor of Kansas

#### HOUSE BILL No. 2553

AN ACT concerning health care; enacting the health care compact.

- WHEREAS, The separation of powers, both between the branches of the federal government and between federal and state authority, is essential to the preservation of individual liberty; and
- WHEREAS, The constitution creates a federal government of limited and enumerated powers, and reserves to the states or to the people those powers not granted to the federal government; and
- WHEREAS, The federal government has enacted many laws that have preempted state laws with respect to health care, and placed increasing strain on state budgets, impairing other responsibilities such as education, infrastructure, and public safety; and
- WHEREAS, The member states seek to protect individual liberty and personal control over health care decisions, and believe the best method to achieve these ends is by vesting regulatory authority over health care in the states; and
- WHEREAS, By acting in concert, the member states may express and inspire confidence in the ability of each member state to govern health care effectively; and
- WHEREAS, The member states recognize that consent of congress may be more easily secured if the member states collectively seek consent through an interstate compact; and
- NOW, THEREFORE, The member states hereto resolve, and by the adoption into law under their respective state constitutions of this health care compact, agree, as follows:

Be it enacted by the Legislature of the State of Kansas:

Section 1. This section shall be known and may be cited as the health care compact.

## THE HEALTH CARE COMPACT ARTICLE I DEFINITIONS

As used in this compact, unless the context clearly indicates otherwise:

- (a) "Commission" means the interstate advisory health care commission.
- (b) "Effective date" means the date upon which this compact shall become effective for purposes of the operation of state and federal law in a member state, which shall be the later of:
- (1) The date upon which this compact shall be adopted under the laws of the member state, and
- (2) the date upon which this compact receives the consent of congress pursuant to article I, section 10, of the United States constitution, after at least two member states adopt this compact.
- (c) "Health care" means care, services, supplies, or plans related to the health of an individual and includes but is not limited to:
- (1) Preventive, diagnostic, therapeutic, rehabilitative, maintenance, or palliative care and counseling, service, assessment, or procedure with respect to the physical or mental condition or functional status of an individual or that affects the structure or function of the body;
- (2) sale or dispensing of a drug, device, equipment or other item in accordance with a prescription; and
- (3) an individual or group plan that provides, or pays the cost of, care, services or supplies related to the health of an individual, except any care, services, supplies or plans provided by the United States department of defense and United States department of veterans affairs, or provided to Native Americans.
- (d) "Member state" means a state that is signatory to this compact and has adopted it under the laws of that state.
- (e) "Member state base funding level" means a number equal to the total federal spending on health care in the member state during federal fiscal year 2010. On or before the effective date, each member state shall determine the member state base funding level for its state, and that number shall be binding upon that member state. The preliminary estimate of member state base funding level for the state of Kansas is \$6,985,000,000.
- (f) "Member state current year funding level" means the member state base funding level multiplied by the member state current year

population adjustment factor multiplied by the current year inflation adjustment factor.

- (g) "Member state current year population adjustment factor" means the average population of the member state in the current year less the average population of the member state in federal fiscal year 2010, divided by the average population of the member state in federal fiscal year 2010, plus 1. Average population in a member state shall be determined by the United States census bureau.
- by the United States census bureau.

  (h) "Current year inflation adjustment factor" means the total gross domestic product deflator in the current year divided by the total gross domestic product deflator in federal fiscal year 2010. Total gross domestic product deflator shall be determined by the bureau of economic analysis of the United States department of commerce.

#### ARTICLE II PLEDGE

The member states shall take joint and separate action to secure the consent of the United States congress to this compact in order to return the authority to regulate health care to the member states consistent with the goals and principles articulated in this compact. The member states shall improve health care policy within their respective jurisdictions and according to the judgment and discretion of each member states.

#### ARTICLE III LEGISLATIVE POWER

The legislatures of the member states have the primary responsibility to regulate health care in their respective states.

### ARTICLE IV STATE CONTROL

Each member state, within its state, may suspend by legislation the operation of all federal laws, rules, regulations, and orders regarding health care that are inconsistent with the laws and regulations adopted by the member state pursuant to this compact. Federal and state laws, rules, regulations, and orders regarding health care will remain in effect unless a member state expressly suspends them pursuant to its authority under this compact. For any federal law, rule, regulation, or order that remains in effect in a member state after the effective date, that member state shall be responsible for the associated funding obligations in its state.

### ARTICLE V FUNDING

- (a) Each federal fiscal year, each member state shall have the right to federal monies up to an amount equal to its member state current year funding level for that federal fiscal year, funded by congress as mandatory spending and not subject to annual appropriation, to support the exercise of member state authority under this compact. This funding shall not be conditional on any action of or regulation, policy, law, or rule being adopted by the member state.
- (b) By the start of each federal fiscal year, congress shall establish an initial member state current year funding level for each member state, based upon reasonable estimates. The final member state current year funding level shall be calculated, and funding shall be reconciled by the United States congress based upon information provided by each member state and audited by the United States government accountability office.

## ARTICLE VI INTERSTATE ADVISORY HEALTH CARE COMMISSION

- (a) The interstate advisory health care commission is established. The commission consists of members appointed by each member state through a process to be determined by each member state. A member state may not appoint more than two members to the commission and may withdraw membership from the commission at any time. Each commission member is entitled to one vote. The commission shall not act unless a majority of the members are present, and no action shall be binding unless approved by a majority of the commission's total membership.
- (b) The commission may elect from among its membership a chairperson. The commission may adopt and publish bylaws and policies that are not inconsistent with this compact. The commission shall meet at least once a year, and may meet more frequently.
- (c) The commission may study issues of health care regulation that are of particular concern to the member states. The commission may make non-binding recommendations to the member states. The legisla-

tures of the member states may consider these recommendations in determining the appropriate health care policies in their respective states.

- (d) The commission shall collect information and data to assist the member states in their regulation of health care, including assessing the performance of various state health care programs and compiling information on the prices of health care. The commission shall make this information and data available to the legislatures of the member states. Notwithstanding any other provision in this compact, no member state shall disclose to the commission the health information of any individual, nor shall the commission disclose the health information of any individual.
- (e) The commission shall be funded by the member states as agreed to by the member states. The commission shall have the responsibilities and duties as may be conferred upon it by subsequent action of the respective legislatures of the member states in accordance with the terms of this compact.
- (f) The commission shall not take any action within a member state that contravenes any state law of that member state.

#### ARTICLE VII CONGRESSIONAL CONSENT

This compact shall be effective on its adoption by at least two member states and consent of the United States congress. This compact shall be effective unless the United States congress, in consenting to this compact, alters the fundamental purposes of this compact, which are:

- (a) To secure the right of the member states to regulate health care in their respective states pursuant to this compact and to suspend the operation of any conflicting federal laws, rules, regulations and orders within their states; and
- (b) to secure federal funding for member states that choose to invoke their authority under this compact, as prescribed by article 5.

### ARTICLE VIII AMENDMENTS

The member states, by unanimous agreement, may amend this compact from time to time without the prior consent or approval of congress and any amendment shall be effective unless, within one year, the congress disapproves that amendment. Any state may join this compact after the date on which congress consents to the compact by adoption into law under its state constitution.

## ARTICLE IX WITHDRAWAL; DISSOLUTION

Any member state may withdraw from this compact by adopting a law to that effect, but no such withdrawal shall take effect until six months after the governor of the withdrawing member state has given notice of the withdrawal to the other member states. A withdrawing state shall be liable for any obligations that it may have incurred prior to the date on which its withdrawal becomes effective. This compact shall be dissolved upon the withdrawal of all but one of the member states.

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Sec. 2. This act shall take effect and be in force from and after its publication in the statute book.

I hereby certify that the above BILL originated in the HOUSE, and passed that body	
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	Speaker of the House.
	Chief Clerk of the House.
Passed the Senate	
	President of the Senate.
	Secretary of the Senate.
Approved	
	Governor.