Session of 2015

HOUSE BILL No. 2322

By Committee on Agriculture and Natural Resources

2-11

AN ACT concerning the Kansas expanded lottery act; relating to racetrack gaming facilities; relating to perimutuel racing; creating the Kansas agricultural opportunity act; amending K.S.A. 2014 Supp. 74-8741, 74-8744, 74-8746, 74-8747 and 74-8751 and repealing the existing sections.

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Be it enacted by the Legislature of the State of Kansas:

8 New Section 1. Sections 1 through 3, and amendments thereto, shall 9 be known and may be cited as the Kansas agricultural opportunity act, and shall apply to implementation and operation of parimutuel racetrack 10 facilities authorized to offer lottery gaming facility games pursuant to 11 12 K.S.A. 2014 Supp. 74-8733 et seq., and amendments thereto, and shall 13 provide for the establishment of a framework for encouraging economic 14 opportunity in rural Kansas through the expansion of horse and greyhound 15 ownership, breeding and investment.

New Sec. 2. (a) The official horse registering agency designated by the Kansas racing and gaming commission pursuant to K.S.A. 74-8830, and amendments thereto, shall be responsible for implementing procedures and making recommendations related to the operation of live horse racing pursuant to the requirements of section 3, and amendments thereto.

(b) The official greyhound registering agency designated by the
Kansas racing and gaming commission pursuant to K.S.A. 74-8832, and
amendments thereto, shall be responsible for implementing procedures and
making recommendations related to the operation of live greyhound racing
pursuant to the requirements of section 3, and amendments thereto.

26 New Sec. 3. (a) On or before December 1, the official breed 27 registering agencies for both horse and greyhound breeds shall make 28 recommendations to the Kansas racing and gaming commission for 29 implementation of programs which will maximize the benefit to economic 30 development in rural Kansas from purse supplements paid pursuant to 31 K.S.A. 2014 Supp. 74-8747. and amendments thereto. Such 32 recommendations made by each breed registering agency shall consider 33 the following:

34 (1) Increasing the number of registered breed horses bred in Kansas35 and mares and stallions domiciled in Kansas;

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(2) increasing the number of greyhounds whelped in Kansas and

1 greyhounds in Kansas;

2 (3) increasing the number of horses and greyhounds owned by3 Kansas residents for the purposes of live racing; and

4 (4) creating jobs in Kansas associated with the breeding and racing of 5 horses and greyhounds.

6 (b) On or before January 15, the official breed registering agencies 7 shall submit the following reports to the Kansas racing and gaming 8 commission:

9 (1) The number of horses bred in Kansas and the number of mares 10 and stallions domiciled in Kansas during the previous calendar year;

11 (2) the number of whelped greyhounds registered in Kansas during 12 the previous calendar year;

(3) the estimated number of horses and greyhounds owned by Kansasresidents during the previous calendar year; and

15 (4) the estimated amount of total purses paid by Kansas parimutuel 16 racetrack facilities with separate total amounts for each source of purse 17 funds.

Sec. 4. K.S.A. 2014 Supp. 74-8741 is hereby amended to read as follows: 74-8741. (a) The executive director of the Kansas lottery shall negotiate a racetrack gaming facility management contract to place electronic gaming machines at one parimutuel licensee location in each gaming zone except the southwest Kansas gaming zone.

(b) To be eligible to enter into a racetrack gaming facility
 management contract the prospective racetrack gaming facility manager
 shall, at a minimum:

(1) Have sufficient access to financial resources to support the
 activities required of a racetrack gaming facility manager under the Kansas
 expanded lottery act; and

(2) be current in filing all applicable tax returns and in payment of all
taxes, interest and penalties owed to the state of Kansas and any taxing
subdivision where such prospective manager is located in the state of
Kansas, excluding items under formal appeal pursuant to applicable
statutes.

(c) A racetrack gaming facility management contract shall include:

34 35

(1) The term of the contract;

36 (2) provisions for the Kansas racing and gaming commission to 37 oversee all racetrack gaming facility operations, including, but not limited 38 to: Oversight of internal controls; oversight of security of facilities; 39 performance of background investigations, determination of qualifications and any required certification or licensing of officers, directors, board 40 members, employees, contractors and agents of the racetrack gaming 41 facility manager; auditing of net electronic gaming machine income and 42 43 maintenance of the integrity of electronic gaming machine operations;

1 (3) provisions for the racetrack gaming facility manager to pay the 2 costs of oversight and regulation of the racetrack gaming facility manager 3 under this act and such manager's racetrack gaming facility operations by 4 the *Kansas lottery and the* Kansas racing and gaming commission; and

(4) enforceable provisions: (A) Prohibiting the state, until July 1, 5 6 2032, from: (i) Entering into management contracts for more than three 7 four lottery gaming facilities or similar gaming facilities, one to be located 8 in the northeast Kansas gaming zone, one to be located in the south central 9 Kansas gaming zone-and, one to be located in the southeast Kansas gaming zone, and one to be located in the southwest Kansas gaming zone; 10 (ii) designating additional areas of the state where operation of lottery 11 12 gaming facilities or similar gaming facilities would be authorized; or (iii) operating an aggregate of more than 2,800 electronic gaming machines at 13 all parimutuel licensee locations; and (B) requiring the state to repay to the 14 racetrack gaming facility manager an amount equal to the privilege fee 15 16 paid by such racetrack gaming facility manager, plus interest on such 17 amount, compounded annually at the rate of 10%, if the state violates the prohibition provision described in (A); and 18

19 (5) provisions for the distribution of the net electronic gaming 20 machine income from the racetrack gaming facility which shall be in 21 accordance with K.S.A. 2014 Supp. 74-8747, and amendments thereto.

(d) Racetrack gaming facility management contracts authorized bythis section may include provisions relating to:

24 (1) Accounting procedures to determine net electronic gaming25 machine income, unclaimed prizes and credits;

(2) minimum requirements for a racetrack gaming facility manager to
provide qualified oversight, security and supervision of electronic gaming
machines including the use of qualified personnel with experience in
applicable technology;

(3) eligibility requirements for employees, contractors or agents of a
 racetrack gaming facility manager who will have responsibility for or
 involvement with electronic gaming machines or for the handling of cash
 or tokens;

34 (4) background investigations to be performed by the Kansas racing35 and gaming commission;

(5) credentialing or certification requirements of any employee,
contractor or agent as provided by the Kansas expanded lottery act or rules
and regulations adopted pursuant thereto;

(6) provision for termination of the management contract by eitherparty for cause; and

41 (7) any other provision deemed necessary by the parties, including
42 such other terms and restrictions as necessary to conduct racetrack gaming
43 facility operations in a legal and fair manner.

1 (e) A person who is the manager of a lottery gaming facility in a 2 gaming zone shall not be eligible to be the manager of the racetrack 3 gaming facility in the same zone.

4 (f) A racetrack gaming facility management contract shall not 5 constitute property, nor shall it be subject to attachment, garnishment or 6 execution, nor shall it be alienable or transferable, except upon approval 7 by the executive director, nor shall it be subject to being encumbered or 8 hypothecated.

9 Sec. 5. K.S.A. 2014 Supp. 74-8744 is hereby amended to read as 10 follows: 74-8744. (a) In accordance with rules and regulations adopted by 11 the commission, the executive director shall have general responsibility for 12 the implementation and administration of the provisions of this act relating 13 to racetrack gaming facility operations, including the responsibility to:

(1) Certify net electronic gaming machine income by inspecting
 records, conducting audits, having agents of the Kansas lottery on site or
 by any other reasonable means; and

(2) assist the commission in the promulgation of rules and regulations
 concerning the operation of racetrack gaming facilities, which rules and
 regulations shall include, without limitation, the following:

20 (A) The number of electronic gaming machines allocated for 21 placement at each racetrack gaming facility, subject to the provisions of 22 subsection (b);

(B) standards for advertising, marketing and promotional materialsused by racetrack gaming facility managers;

(C) the kind, type, number and location of electronic gamingmachines at any racetrack gaming facility; and

(D) rules and regulations and procedures for the accounting and
reporting of the payments required from racetrack gaming facility
managers under K.S.A. 2014 Supp. 74-8766, and amendments thereto,
including the calculations required for such payments.

(b) Rules and regulations establishing the minimum and maximum
number of electronic gaming machines allocated for placement at each
racetrack gaming facility shall be adopted and published not later than 120
days after the effective date of this act. Such rules and regulations shall be
subject to the following:

36 (1) At least-600 400, but not more than 1,200, electronic gaming
37 machines shall be allocated to and placed at each racetrack gaming facility.

(2) The total number of electronic gaming machines allocated to and
placed at all racetrack gaming facilities in the state shall not exceed 2,800.
Until lottery gaming facility management contracts for lottery gaming
facilities in all gaming zones become binding, the total number of
electronic gaming machines placed at all racetrack gaming facilities shall
not exceed 2,200. When lottery gaming facility management contracts for

1 lottery gaming facilities in all gaming zones have become binding, the

2 lottery commission shall take privilege fee bids from the lottery gamingfacility manager and racetrack gaming facility manager in each gaming 3 zone for the remaining electronic gaming machines allocated to but not vet 4 placed at the racetrack gaming facility in such zone. The minimum bid-5 6 shall be a privilege fee of \$2,500 per electronic gaming machine. If the 7 racetrack gaming facility manager submits the highest bid, the lottery-8 commission shall place the remaining electronic gaming machines at the 9 racetrack gaming facility. If the lottery gaming facility manager submits the highest bid, the commission shall not place any additional electronic 10 gaming machines at the racetrack gaming facility. 11

(3) In addition to any privilege fee paid pursuant to paragraph (2),
Each racetrack gaming facility manager shall pay a privilege fee of \$2,500
for each electronic gaming machine placed at the racetrack gaming facility
for which a privilege fee is not paid pursuant to paragraph (2).

16 (4) The racetrack gaming facility manager shall pay the privilege fees 17 provided by this subsection to the executive director, who shall remit the 18 entire amount to the state treasurer in accordance with K.S.A. 75-4215, 19 and amendments thereto. Upon receipt of the remittance, the state treasurer 20 shall deposit the entire amount in the state treasury and credit it to the 21 expanded lottery act revenues fund.

22 Sec. 6. K.S.A. 2014 Supp. 74-8746 is hereby amended to read as 23 follows: 74-8746. (a) Except as provided in subsection (b):

(1) No electronic gaming machines shall be operated at a parimutuel
licensee location in Sedgwick county unless, during the first full calendar
year and each year thereafter in which electronic gaming machines are
operated at such location, the parimutuel licensee conducts at such location
at least 100 live greyhound races each calendar week for the number of
weeks raced during calendar year 2003 at least 50 weeks with at least 13
live races conducted each day for not less than five days per week.

31 (2) No electronic gaming machines shall be operated at a parimutuel licensee location in Wyandotte county unless, during the first full calendar 32 33 year and each year thereafter in which electronic gaming machines are 34 operated at such location, the parimutuel licensee conducts live horse 35 racing programs for at least 60 days, with at least 10 live races conducted 36 each program, and must offer and make a reasonable effort to conduct a 37 minimum number of three live races restricted for quarter horses each day 38 and seven live thoroughbred races each day, of which not less than two 39 races each day shall be limited to registered Kansas-bred horses 40 apportioned in the same ratio that live races are offered, except that the licensee shall not be required to conduct the second live race restricted to 41 42 Kansas-bred horses unless there are at least seven qualified entries for such 43 race, and with at least 100 live greyhound races each calendar week for at 1 least the same number of weeks raced during calendar year 2003, with at

2 least 13 live races conducted each day for not less than five days per week.

(3) No electronic gaming machines shall be operated at a parimutuel 3 licensee location in Crawford county unless, during the first full calendar 4 year and each year thereafter in which electronic gaming machines are 5 6 operated at such location, the parimutuel licensee conducts at such location 7 at least 85 live greyhound races each calendar week for the number of 8 weeks raced during calendar year 2003 at least 25 weeks in Sedgwick 9 county, with at least 12 live races conducted each day for not less than five 10 days per week.

(4) If a parimutuel licensee has not held live races pursuant to a 11 12 schedule approved by the Kansas racing and gaming commission in the preceding 12 months, the Kansas racing and gaming commission shall 13 hold a hearing to determine the number of days of live racing required for 14 the remaining days of the first calendar year of operation to qualify for 15 16 operation of electronic gaming machines. At such hearing, the commission shall receive testimony and evidence from affected breed groups, the 17 18 licensee and others, as the Kansas racing and gaming commission deems 19 appropriate concerning the schedule of live race days. The operation of 20 electronic gaming machines shall not commence more than 90 days prior 21 to the start of live racing at such facility.

22 (b) The Kansas racing and gaming commission may not grant 23 exceptions to the requirements of subsection (a) for a parimutuel licensee conducting live racing unless such exception is in the form of an 24 25 agreement which: (1) Is between the parimutuel licensee and the affected recognized greyhound or recognized horsemen's group, as defined in 26 K.S.A. 74-8802, and amendments thereto; (2) has been approved by the 27 28 appropriate official breed registering agencies; and (3) has been submitted 29 to and approved by the commission. In the case of emergencies, weather related issues or immediate circumstances beyond the control of the 30 31 licensee, the Kansas racing and gaming commission may grant an 32 exception.

Sec. 7. K.S.A. 2014 Supp. 74-8747 is hereby amended to read as
 follows: 74-8747. (a) *A racetrack gaming facility management contract shall include provisions for* net electronic gaming machine income from a
 racetrack gaming facility-shall to be distributed as follows:

37 (1) To the racetrack gaming facility manager, An amount equal to
 38 25% 22% of net electronic gaming machine income shall be credited to
 39 the expanded lottery act revenues fund;

40 (2) 7% eight percent of net electronic gaming machine income
41 derived from electronic gaming machines located at racetrack gaming
42 facilities licensed to conduct horse races during the first and second years
43 of operation, 10% of the net electronic gaming machine income during the

third year of operation and 12% of the net electronic gaming machine 1 2 income the fourth and subsequent years of operation shall be credited to the live horse racing purse supplement fund established by K.S.A. 2014 3 Supp. 74-8767, and amendments thereto, except that the amount of net-4 electronic gaming machine income credited to the fund during any fiscal 5 6 year from electronic gaming machines at a racetrack gaming facility shall 7 not exceed an amount equal to the average of \$3,750 per electronic gaming 8 machine at each location and any moneys in excess of such amount shall 9 be distributed between the state and the racetrack gaming facility manager in accordance with the racetrack gaming facility management contract; 10

(3) 7% seven percent of net electronic gaming machine income 11 12 derived from electronic gaming machines located at racetrack gaming facilities licensed to conduct greyhound races shall be credited to the live 13 greyhound racing purse supplement fund established by K.S.A. 2014 14 15 Supp. 74-8767, and amendments thereto, except that the amount of net-16 electronic gaming machine income credited to the fund during any fiscal 17 year from electronic gaming machines at a racetrack gaming facility shall 18 not exceed an amount equal to the average of \$3,750 per electronic gaming 19 machine at each location and any moneys in excess of such amount shall 20 be distributed between the state and the racetrack gaming facility manager 21 in accordance with the racetrack gaming facility management contract;

22 (4) (A) if the racetrack gaming facility is located in the northeast 23 Kansas gaming zone and is not located within a city, include a provision 24 for payment of an amount equal to 3% 2% of the racetrack gaming facility 25 revenues net electronic gaming machine income to the county in which the racetrack gaming facility is located; or (B) if the racetrack gaming facility 26 27 is located in the northeast Kansas gaming zone and is located within a city, 28 include provision for payment of an amount equal to $\frac{1.5\%}{1.5\%}$ 1% of the 29 racetrack gaming facility revenues net electronic gaming machine income 30 to the city in which the racetrack gaming facility is located and an amount 31 equal to 1.5% 1% of such revenues income to the county in which such 32 facility is located;

33 (5) (A) if the racetrack gaming facility is located in the southeast or 34 south central Kansas gaming zone and is not located within a city, include 35 a provision for payment of an amount equal to 2% of the racetrack gaming 36 facility revenues net electronic gaming machine income to the county in 37 which the racetrack gaming facility is located and an amount equal to 1% 38 of such revenues to the other county in such zone; or (B) if the racetrack 39 gaming facility is located in the southeast or south central Kansas gaming zone and is located within a city, provide for payment of an amount equal 40 to 1% of the racetrack gaming facility revenues net electronic gaming 41 machine income to the city in which the racetrack gaming facility is 42 43 located; and an amount equal to 1% of such-revenues income to the county

in which such facility is located and an amount equal to 1% of such
 revenues to the other county in such zone;

3 (6) 2% *an amount equal to 0.5%* of net electronic gaming machine 4 income shall be credited to the problem gambling and addictions grant 5 fund established by K.S.A. 2014 Supp. 79-4805, and amendments thereto;

6 (7) an amount equal to 1% of net electronic gaming machine income 7 shall be credited to the Kansas horse fair racing benefit fund established by 8 K.S.A. 74-8838, and amendments thereto, in the northeast Kansas gaming 9 zone; and an amount equal to 0.4% of the net electronic gaming machine 10 income shall be credited to the Kansas horse fair racing benefit fund 11 established by K.S.A. 74-8838, and amendments thereto, in the southeast 12 and south central Kansas gaming zones;

(8) 40% of net electronic gaming machine income shall be credited to
the expanded lottery act revenues fund an amount equal to 0.1% of net
electronic gaming machine revenue income shall be credited to the Kansas
horse council fund created by section 10, and amendments thereto; and

17 (9) 15% of electronic gaming machine income shall be used for gaming expenses, subject to agreement between the Kansas lottery and the racetrack gaming facility manager the remaining balance of net electronic gaming machine income shall be paid to the racetrack gaming facility manager.

(b) A racetrack gaming facility management contract may include provisions for a parimutuel licensee or any other entity to pay the parimutuel licensee's expenses related to electronic gaming machines, as the executive director deems appropriate, subject to the requirements of subsection (a)(9).

27 Sec. 8. K.S.A. 2014 Supp. 74-8751 is hereby amended to read as 28 follows: 74-8751. The Kansas racing and gaming commission, through 29 rules and regulations, shall establish:

(a) A certification requirement, and enforcement procedure, for 30 officers, directors, key employees and persons directly or indirectly 31 owning a 0.5% 5% or more interest in a lottery gaming facility manager or 32 33 racetrack gaming facility manager. Such certification requirement shall 34 include compliance with such security, fitness and background investigations and standards as the executive director of the Kansas racing 35 and gaming commission deems necessary to determine whether such 36 37 person's reputation, habits or associations pose a threat to the public 38 interest of the state or to the reputation of or effective regulation and 39 control of the lottery gaming facility or racetrack gaming facility. In the case of a publicly traded company subject to the jurisdiction of the United 40 securities and exchange commission, such certification 41 States requirements shall include such security, fitness and background 42 43 investigations and standards for officers, directors, key gaming employees

and persons directly or indirectly owning a 5% or more interest in such 1 2 entity, and shall specify that such publicly traded company annually 3 provide a list of all identifiable shareholders. In the case of institutional 4 investors in a publicly traded company, the certification requirement shall 5 provide a procedure for issuance of waivers of the background 6 investigation requirement by the executive director of the Kansas racing 7 and gaming commission. Any person convicted of any felony, a crime 8 involving gambling or a crime of moral turpitude prior to applying for a 9 certificate hereunder or at any time thereafter shall be deemed unfit. The Kansas racing and gaming commission shall conduct the security, fitness 10 and background checks required pursuant to this subsection. Certification 11 12 pursuant to this subsection shall not be assignable or transferable;

(b) a certification requirement, and enforcement procedure, for those 13 14 persons, including electronic gaming machine manufacturers, technology 15 providers and computer system providers, who propose to contract with a 16 lottery gaming facility manager, a racetrack gaming facility manager or the 17 state for the provision of goods or services related to a lottery gaming 18 facility or racetrack gaming facility, including management services. Such 19 certification requirements shall include compliance with such security, 20 fitness and background investigations and standards of officers, directors, 21 key gaming employees and persons directly or indirectly owning a 0.5% 22 5% or more interest in such entity as the executive director of the Kansas 23 racing and gaming commission deems necessary to determine whether 24 such person's reputation, habits and associations pose a threat to the public 25 interest of the state or to the reputation of or effective regulation and 26 control of the lottery gaming facility or racetrack gaming facility. In the 27 case of a publicly traded company subject to the jurisdiction of the United 28 States securities and exchange commission, or equivalent foreign 29 securities law, such certification requirements include such security, 30 fitness and background investigations and standards for officers, directors, 31 kev gaming employees and persons directly or indirectly owning a 5% or 32 more interest in such entity, and shall specify that such publicly traded 33 company annually provide a list of all identifiable shareholders. In the 34 case of institutional investors in a publicly traded company, the 35 certification requirement shall provide a procedure for issuance of waivers 36 of the background investigation requirement by the executive director of 37 the Kansas racing and gaming commission. Any person convicted of any 38 felony, a crime involving gambling or a crime of moral turpitude prior to 39 applying for a certificate hereunder or at any time thereafter shall be 40 deemed unfit. If the executive director of the racing and gaming 41 commission determines the certification standards of another state are 42 comprehensive, thorough and provide similar adequate safeguards, the 43 executive director may certify an applicant already certified in such state

without the necessity of a full application and background check. The
 Kansas racing and gaming commission shall conduct the security, fitness
 and background checks required pursuant to this subsection. Certification
 pursuant to this subsection shall not be assignable or transferable;

5 (c) provisions for revocation of a certification required by subsection 6 (a) or (b) upon a finding that the certificate holder, an officer or director 7 thereof or a person directly or indirectly owning a-0.5% 5% or more 8 interest therein: (1) Has knowingly provided false or misleading material 9 information to the Kansas lottery or its employees; or (2) has been 10 convicted of a felony, gambling related offense or any crime of moral 11 turpitude; and

12 (d) provisions for suspension, revocation or nonrenewal of a certification required by subsection (a) or (b) upon a finding that the 13 certificate holder, an officer or director thereof or a person directly or 14 indirectly owning a 0.5% 5% or more interest therein: (1) Has failed to 15 16 notify the Kansas lottery about a material change in ownership of the 17 certificate holder, or any change in the directors or officers thereof; (2) is 18 delinquent in remitting money owed to the Kansas lottery; (3) has violated 19 any provision of any contract between the Kansas lottery and the 20 certificate holder; or (4) has violated any provision of the Kansas 21 expanded lottery act or any rule and regulation adopted hereunder.

New Sec. 9. (a) The board of county commissioners of Sedgwick county shall submit, upon presentation of a valid petition, to the qualified voters of the county a proposition to permit the operation of electronic gaming machines at an existing parimutuel racetrack within that county. The proposition shall be submitted to the voters at a special election to be held no later than 120 days after the effective date of this section.

The petition shall be signed by not less than 5,000 qualified voters of the county. The following shall appear on the petition: "We request an election to determine whether the operation of electronic gaming machines at parimutuel racetrack facilities by the Kansas lottery shall be permitted in Sedgwick county."

(b) Upon the submission of a petition, the county election officer shall determine whether a sufficient number of qualified voters of the county have signed such petition. If the petition is deemed valid, the county election officer shall cause the following proposition to be placed on the ballot at the election called for that purpose: "Shall the operation of electronic gaming machines at the Wichita Greyhound Park by the Kansas lottery be permitted in Sedgwick county?"

40 (c) If a majority of the votes cast and counted at the election is in
41 favor of permitting the operation of such machines, the executive director
42 may enter into a contract with the parimutuel racetrack facility licensee in
43 Sedgwick county to operate such machines at its existing location in the

county. If a majority of the votes cast and counted at an election under this
 section is against permitting the operation of electronic gaming machines
 in the county, the Kansas lottery shall not operate such machines in the
 county. The county election officer shall transmit a copy of the
 certification of the results of the election to the executive director and to
 the Kansas racing and gaming commission.

7 (d) This section shall be a part of and supplemental to the Kansas 8 expanded lottery act.

9 New Sec. 10. There is hereby established in the state treasury the 10 Kansas horse council fund which shall be administered by the Kansas racing and gaming commission and which shall be funded by 0.1% of net 11 12 electronic gaming machine income as provided in K.S.A. 2014 Supp. 74-8747, and amendments thereto. All expenditures from this fund shall be 13 14 made in accordance with appropriation acts upon warrants of the director 15 of accounts and reports issued pursuant to vouchers approved by the 16 executive director of the Kansas racing and gaming commission. The 17 moneys credited to this fund shall be used for the development, promotion 18 and representation of the equine industry in Kansas and shall be distributed 19 to the Kansas horse council by contract with the Kansas racing and gaming 20 commission for these purposes.

21 Sec. 11. K.S.A. 2014 Supp. 74-8741, 74-8744, 74-8746, 74-8747 and 22 74-8751 are hereby repealed.

Sec. 12. This act shall take effect and be in force from and after itspublication in the statute book.