Session of 2020

5

HOUSE BILL No. 2615

By Representative Croft

2-11

1 AN ACT concerning the state board of tax appeals; relating to appeals; 2 creating a mediation process; removing the small claims and expedited 3 hearings division process; amending K.S.A. 74-2433f, 74-2433g and 4 79-1448 and repealing the existing sections.

6 Be it enacted by the Legislature of the State of Kansas:

7 Section 1. K.S.A. 74-2433f is hereby amended to read as follows: 74-8 2433f. (a) There shall be a division of the state board of tax appeals known 9 as the small elaims and expedited hearings mediation division. Hearing 10 officers Mediators appointed by the chief hearing officer shall be 11 qualified, impartial and trained in effective mediation techniques and shall 12 have authority to hear and decide mediate cases heard in the small claims 13 and expedited hearings mediation division. The function of the mediator is 14 to bring the parties together under such favorable auspices as will tend to effectuate settlement of disputed issues in the appeal, but the mediator 15 16 shall not have any power of compulsion in mediation proceedings.

(b) The-small claims and expedited hearings mediation division shall 17 18 have jurisdiction over-hearing and deciding applications for the refund of 19 protested taxes under the provisions of K.S.A. 79-2005, and amendments 20 thereto, and hearing and deciding appeals from decisions rendered 21 pursuant to the provisions of K.S.A. 79-1448, and amendments thereto, 22 and of article 16 of chapter 79 of the Kansas Statutes Annotated, and 23 amendments thereto, with regard to single-family residential property. The 24 filing of an appeal with the small claims and expedited hearings mediation 25 division shall be a prerequisite for filing an appeal with the state board of 26 tax appeals for appeals involving single-family residential property.

27 (c) At the election of the taxpaver, the small claims and expedited 28 hearings mediation division shall have jurisdiction over: (1) Any appeal of 29 a decision, finding, order or ruling of the director of taxation, except an 30 appeal, finding, order or ruling relating to an assessment issued pursuant to 31 K.S.A. 79-5201 et seq., and amendments thereto, in which the amount of 32 tax in controversy does not exceed \$15,000; (2) hearing and deciding 33 applications for the refund of protested taxes under the provisions of 34 K.S.A. 79-2005, and amendments thereto, where the value of the property, 35 other than property devoted to agricultural use, is less than \$3,000,000 as 36 reflected on the valuation notice; and (3) hearing and deciding appeals

from decisions rendered pursuant to the provisions of K.S.A. 79-1448, and
 amendments thereto, and of article 16 of chapter 79 of the Kansas Statutes
 Annotated, and amendments thereto, other than those relating to land
 devoted to agricultural use, wherein the value of the property is less than
 \$3,000,000 as reflected on the valuation notice.

6 (d) In accordance with the provisions of K.S.A. 74-2438, and 7 amendments thereto, any party may elect to appeal any application or 8 decision referenced in subsection (b) to the state board of tax appeals. 9 Except as provided in subsection (b) regarding single-family residential property, the filing of an appeal with the small claims and expedited 10 hearings *mediation* division shall not be a prerequisite for filing an appeal 11 with the state board of tax appeals under this section. Final decisions of the 12 small elaims and expedited hearings division may be appealed to the state 13 board of tax appeals. An appeal of a decision of the small claims and 14 15 expedited hearings division to the state board of tax appeals shall be de-16 novo. The county bears the burden of proof in any appeal filed by the 17 county pursuant to this section.

18 (e) A taxpayer shall commence a proceeding in the small claims and 19 expedited hearings mediation division by filing a notice of appeal in the 20 form prescribed by the rules of the state board of tax appeals which shall 21 state the nature of the taxpayer's claim. The notice of appeal may be signed 22 by the taxpaver, any person with an executed declaration of representative 23 form from the property valuation division of the department of revenue or any person authorized to represent the taxpayer in subsection (f). Notice of 24 25 appeal shall be provided to the appropriate unit of government named in 26 the notice of appeal by the taxpayer. In any valuation appeal or tax protest 27 commenced pursuant to articles 14 and 20 of chapter 79 of the Kansas-28 Statutes Annotated, and amendments thereto, the hearing shall be-29 conducted in the county where the property is located or a county adjacent thereto. In any appeal from a final determination by the secretary of-30 31 revenue, the hearing shall be conducted in the county in which the taxpayer resides or a county adjacent thereto. 32

33 (f) The hearing in the small claims and expedited hearings division 34 shall be informal. The hearing officer may hear any testimony and receive 35 any evidence the hearing officer deems necessary or desirable for a just 36 determination of the case. A hearing officer shall have the authority to-37 administer oaths in all matters before the hearing officer. All testimony-38 shall be given under oath. (1) The mediation conference in the mediation 39 division shall be conducted within 60 days after the appeal is filed in the 40 mediation division unless such time period is waived by the taxpayer.

41 (2) Persons with final settlement authority for each party shall be
42 present, in person, by telephone or by video conference, at the mediation
43 conference. A party may appear personally or may be represented by-an

1 attorney, a certified public accountant, a certified general appraiser, a tax representative or agent, a member of the taxpayer's immediate family or an authorized employee of the taxpayer. A county or unified government may be represented by the county appraiser, designee of the county appraiser, county attorney or counselor or other representatives so designated. No transcript of the proceedings shall be kept.

7 (3) In any valuation appeal or tax protest commenced pursuant to 8 articles 14 and 20 of chapter 79 of the Kansas Statutes Annotated, and 9 amendments thereto, the mediation conference shall be conducted in the 10 county where the property is located or a county adjacent thereto. In any 11 appeal from a final determination by the secretary of revenue, the 12 mediation conference shall be conducted in the county where the taxpayer 13 resides or a county adjacent thereto.

14 (g) The hearing in the small claims and expedited hearings division 15 shall be conducted within 60 days after the appeal is filed in the small-16 elaims and expedited hearings division unless such time period is waived by the taxpayer. A decision shall be rendered by the hearing officer within 17 18 30 days after the hearing is concluded and, in cases arising from appeals 19 described by subsections (b) and (c)(2) and (3), shall be accompanied by a written explanation of the reasoning upon which such decision is based. 20 21 Documents provided by a taxpayer or county or district appraiser shall be 22 returned to the taxpaver or the county or district appraiser by the hearing 23 officer mediator and shall not become a part of the board's permanent records. Documents provided to the hearing officer mediator shall be 24 25 confidential and-may not be disclosed, except as otherwise specifically 26 provided.

27 (h) With regard to any matter properly submitted to the divisionrelating to the determination of valuation of property for taxation purposes. 28 29 it shall be the duty of the county appraiser to initiate the production of evidence to demonstrate, by a preponderance of the evidence, the validity 30 and correctness of such determination. No presumption shall exist in favor 31 32 of the county appraiser with respect to the validity and correctness of such 33 determination. With regard to leased commercial and industrial property, 34 the burden of proof shall be on the taxpayer unless the taxpayer has furnished the county or district appraiser, within 30 calendar days-35 following the informal meeting required by K.S.A. 79-1448, and 36 37 amendments thereto, or within 30 calendar days following the informalmeeting required by K.S.A. 79-2005, and amendments thereto, a complete 38 39 income and expense statement for the property for the three years nextpreceding the year of appeal. Such income and expense statement shall be 40 41 in such format that is regularly maintained by the taxpayer in the ordinary course of the taxpayer's business. If the taxpayer submits a single property 42 43 appraisal with an effective date of January 1 of the year appealed, the1 burden of proof shall return to the county appraiser. (1) If a settlement of 2 all disputed issues in the appeal is reached, the mediator shall make a written summary of any understanding reached by the parties. A copy of 3 the summary shall be provided to the parties. The settlement agreement 4 shall be reduced to writing and signed by the parties. The signed 5 6 settlement agreement shall be filed with the mediation division within 30 7 days after the mediation conference. The settlement agreement is final and 8 is not subject to appeal.

9 (2) If the mediation conference fails to result in a settlement of all disputed issues between the parties, the taxpayer may appeal to the state 10 board of tax appeals within 30 days after the date of the mediation 11 12 conference. At the conclusion of such mediation conference, the mediator shall provide to the taxpayer an appeal form that includes an explanation 13 of the right to appeal. The mediator shall also notify the mediation 14 15 division, in writing, that the mediation conference failed to result in a 16 settlement and that the taxpayer was provided notice of the right to appeal. Failure to timely appeal within 30 days of the date of the 17 18 mediation conference means that the appeal shall be closed and not 19 subject to further review.

20 Sec. 2. K.S.A. 74-2433g is hereby amended to read as follows: 74-2433g. (a) The hearing officers *mediators* of the small claims and 22 expedited hearings *mediation* division shall be appointed by the chief 23 hearing officer of the state board of tax appeals.

(b) Each-hearing officer mediator of the small claims and expedited
 hearings mediation division shall receive compensation in an amount
 determined by the chairperson and approved by the board.

27 Sec. 3. K.S.A. 79-1448 is hereby amended to read as follows: 79-28 1448. Any taxpaver may complain or appeal to the county appraiser from 29 the classification or appraisal of the taxpayer's property by giving notice to the county appraiser within 30 days subsequent to the date of mailing of 30 the valuation notice required by K.S.A. 79-1460, and amendments thereto, 31 32 for real property, and on or before May 15 for personal property. The 33 county appraiser or the appraiser's designee shall arrange to hold an 34 informal meeting with the aggrieved taxpayer with reference to the 35 property in question. At such meeting it shall be the duty of the county 36 appraiser or the county appraiser's designee to initiate production of 37 evidence to substantiate the valuation of such property, including, a 38 summary of the reasons that the valuation of the property has been 39 increased over the previous year, any assumptions used by the county appraiser to determine the value of the property and a description of the 40 41 individual property characteristics, property specific valuation records and conclusions. The taxpayer shall be provided with the opportunity to review 42 43 the data sheets applicable to the valuation approach utilized for the subject

property. The county appraiser shall take into account any evidence 1 2 provided by the taxpayer which relates to the amount of deferred 3 maintenance and depreciation for the property. In any appeal from the 4 appraisal of leased commercial and industrial property, the county or 5 district appraiser's appraised value shall be presumed to be valid and 6 correct and may only be rebutted by a preponderance of the evidence, 7 unless the property owner furnishes the county or district appraiser a 8 complete income and expense statement for the property for the three 9 years next preceding the year of appeal within 30 calendar days following 10 the informal meeting. In any appeal from the reclassification of property that was classified as land devoted to agricultural use for the preceding 11 12 year, the taxpayer's classification of the property as land devoted to 13 agricultural use shall be presumed to be valid and correct if the taxpayer provides an executed lease agreement or other documentation 14 15 demonstrating a commitment to use the property for agricultural use, if no 16 other actual use is evident. The county appraiser may extend the time in 17 which the taxpayer may informally appeal from the classification or 18 appraisal of the taxpayer's property for just and adequate reasons. Except 19 as provided in K.S.A. 79-1404, and amendments thereto, no informal 20 meeting regarding real property shall be scheduled to take place after May 21 15, nor shall a final determination be given by the appraiser after May 20. 22 Any final determination shall be accompanied by a written explanation of 23 the reasoning upon which such determination is based when such 24 determination is not in favor of the taxpayer. Any taxpayer who is 25 aggrieved by the final determination of the county appraiser may appeal to 26 the hearing officer or panel appointed pursuant to K.S.A. 79-1611, and 27 amendments thereto, and such hearing officer, or panel, for just cause 28 shown and recorded, is authorized to change the classification or valuation 29 of specific tracts or individual items of real or personal property in the same manner provided for in K.S.A. 79-1606, and amendments thereto. In 30 31 lieu of appealing to a hearing officer or panel appointed pursuant to K.S.A. 32 79-1611, and amendments thereto, any taxpayer aggrieved by the final 33 determination of the county appraiser, except with regard to land devoted 34 to agricultural use, wherein the value of the property, is less than 35 \$3,000,000, as reflected on the valuation notice, or the property constitutes 36 single family single-family residential property, may appeal to the small 37 elaims and expedited hearings *mediation* division of the state board of tax 38 appeals within the time period prescribed by K.S.A. 79-1606, and 39 amendments thereto. Any taxpayer who is aggrieved by the final 40 determination of a hearing officer or panel may appeal to the state board of 41 tax appeals as provided in K.S.A. 79-1609, and amendments thereto. An 42 informal meeting with the county appraiser or the appraiser's designee 43 shall be a condition precedent to an appeal to the county or district hearing

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- Sec. 4. K.S.A. 74-2433f, 74-2433g and 79-1448 are hereby repealed. Sec. 5. This act shall take effect and be in force from and after its 3 publication in the statute book. 4