SENATE BILL No. 4

By Senator Hensley

12-19

AN ACT concerning elections; relating to determinations of certain objections with respect to nominations or candidacies; establishing the Kansas objections board; amending K.S.A. 2018 Supp. 25-308 and repealing the existing section.

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Be it enacted by the Legislature of the State of Kansas:

New Section 1. (a) (1) The Kansas objections board shall be composed of five members selected from the Kansas objections board judiciary pool as follows:

- (A) One member appointed by the governor;
- (B) one member appointed by the president of the senate;
- (C) one member appointed by the minority leader of the senate;
- (D) one member appointed by the speaker of the house of representatives; and
- (E) one member appointed by the minority leader of the house of representatives.
- (2) The Kansas objections board judiciary pool shall be comprised of retired district judges who have agreed to serve on the Kansas objections board, if appointed and have been determined to be qualified to serve by the officers of the Kansas district judges association based upon the volunteer's mental fitness and ability to decide objections without bias, prejudice or partiality. The Kansas district judges association shall provide a list of the qualified retired district judges in the pool to the governor, president of the senate, minority leader of the senate, speaker of the house of representatives and minority leader of the house of representatives upon request.
- (3) Appointments to the Kansas objections board shall be made on or before January 31, 2020, and January 31 of each even-numbered year thereafter for terms commencing on February 1, 2020, and February 1 of each even-numbered year thereafter. Terms shall be for a period of two years. No member shall be appointed to the board for more than two consecutive terms. Upon the expiration of the term of office of any member of the board, and in any case upon a vacancy, a successor shall be appointed from the Kansas objections board judiciary pool by the appointing authority who had appointed the expired or vacant position.
 - (4) The members of the board shall select a chairperson and a

secretary at the beginning of each term. The chairperson or secretary may serve two consecutive terms. The board may meet at such times as it deems appropriate or upon the call of the chairperson. The board shall determine its rules and procedures, as consistent with the provisions of this section and K.S.A. 25-308, and amendments thereto, at the beginning of each term. The rules and procedures, including, but not limited to, any rule permitting relaxation of the rules of evidence, shall be as determined by the board in its discretion to be most appropriate for the just and timely resolution of objections. The board may adopt provisions of the Kansas administrative procedure act to the extent determined or modified by the board. The secretary of state shall publish the rules and procedures adopted by the board on the secretary's website. The board's rules and procedures shall not be subject to the rules and regulations filing act. Rules and procedures, or any changes to rules and procedures, adopted by the board shall be effective and in force only upon being noticed and published on the website of the secretary of state for 30 days, except that rules and procedures effective and in force on the day an objection is filed shall remain in force until the board's final written decision upon the objection. All rules and procedures shall expire at the end of the term in which they were adopted. Decisions of the board upon an objection shall not be binding precedent in any subsequent decision against a person who was not a party to the original objection and hearing. Actions by the board shall be by majority vote and shall be recorded in the minutes of the board.

- (5) Meetings of the board shall be subject to the open meetings act, except for deliberations as provided in subsection (b). Hearings of the board shall be public, but shall not be subject to the notice or other requirements of the open meetings act. Notice of the time and place of a hearing shall be published by the secretary of state on the secretary's website. Upon request of the board, the secretary of state shall provide notice of the meetings of the board subject to the open meetings act, under this section on behalf of the board.
- (b) (1) The board shall hear objections as provided by K.S.A. 25-308, and amendments thereto. The board is authorized to exercise the quasi-judicial function of hearing and deciding such objections, and all deliberations of the board with respect to an objection before the board shall not be subject to the open meetings act upon the filing of the objection. Orders and decisions of the board shall be by majority vote, recorded in the minutes of the board. All decisions of the board shall be final, except that the board may grant a motion for reconsideration in the sole discretion of the board, and, if granted, its decision upon reconsideration shall be final. All written complaints, answers, evidence, motions, briefs, arguments or other filings with the board shall be public record, except as otherwise provided by law.

(2) Any person appearing before the board shall have the right to be represented by counsel. All persons appearing before the board shall address board members with the respect and decorum appropriate before a judge of the district court.

(3) The board may issue subpoenas compelling the attendance and testimony of witnesses or the production of documents, records or any other evidence. Any member of the board, or any agent designated by the board, may administer oaths or affirmations, examine witnesses and receive evidence. The board shall have the authority granted a district court to compel the attendance of witnesses or the production of evidence upon noncompliance with a subpoena.

- (4) Decisions of the board may initially be issued summarily or orally upon the conclusion of a hearing. The board shall issue a written decision, which shall fully set forth the reasoning of the board, and shall include the vote and signature of each member. A written decision shall be issued within 10 days of the hearing, if no motion for reconsideration is granted, or if the board grants a motion for reconsideration within 15 days of the hearing. Any signatures required under this section may be made electronically.
- (5) Failure of a party to comply with a board order may provide a basis for a decision denying or upholding an objection.
- (c) All hearings of the board shall be at the office of the secretary of state. Other meetings of the board may be at the office of the secretary of state. The secretary of state shall provide hearing and office facilities for the board as requested by the board, including, but not limited to, hearing and meeting rooms, internet access, computers, copiers, printers and other office machines and such other support as reasonably requested by the board.
- (d) Each member of the board shall receive compensation, subsistence allowances, mileage and other expenses as provided for in K.S.A. 75-3223, and amendments thereto.
- Sec. 2. K.S.A. 2018 Supp. 25-308 is hereby amended to read as follows: 25-308. (a) Any certificate of nomination, nomination petitions or declaration of intention to become a candidate, filed or issued in apparent conformity with law, shall be deemed to be valid unless:
- (1) Objection thereto is made in writing within three days from the date the certificate, petitions or declaration is filed with or issued by the proper officers; or
- (2) in the case of certificates of nomination, nomination petitions and declarations of intention to become a candidate, the secretary of state or the county election officer finds them to be invalid pursuant to K.S.A. 25-208a, and amendments thereto.
 - (b) If the secretary of state or the county election officer finds any

certificates of nomination, nomination petitions or declaration of intention to become a candidate to be invalid pursuant to K.S.A. 25-208a, and amendments thereto, the candidate on whose behalf the certificates, petitions or declaration was filed may make objection to such finding in writing within three days of receipt by the candidate of notice of such finding.

- (c) In the case of nominations of national and state officers, objections shall be filed with the secretary of state and shall be considered by the lieutenant governor, secretary of state, and attorney general, and a decision of a majority of these officers Kansas board of objections as provided in section 1, and amendments thereto, and the decision of a majority of the board shall be final. In the case of nominations for county, township, city and school officers, objections shall be filed with the county election officer and shall be considered by the county election officer, county attorney or district attorney and an elected official of the county whose position is not involved in the controversy, who shall be designated by the county election officer. The decision of a majority of these officers shall be final.
- (d) In any case where objection is made, notice shall be given immediately, by the *Kansas board of objections or by the* officer with whom the objections are filed, to—the *any* other officers required to determine the matter and to the candidates affected by such objection, addressed in the case of candidates to their places of residence as given in the nomination petitions, declaration of intention to become a candidate or certificate of nomination. The notice shall state the time when the objection will be considered *or the hearing before the Kansas board of objections will take place*. Such time shall not be more than five days following the giving of such notice in the case of nomination of a national or state officer and not be more than three days following the giving of such notice in the case of nomination of a county, township, city or school officer, and the place where such objections will be considered.
- (e) The causes for objection under this section as to any office may be any of those causes listed in K.S.A. 25-1436, and amendments thereto. The officers or the Kansas board of objections determining any objections under this section may assess any costs arising from such determination to either the objector or objectee in accordance with the determination made. Such costs shall be paid to the secretary of state when the objection is determined by the Kansas board of objections or the county election officer, as the case may be, and deposited in the treasury of the state or county to the credit of its general fund. If such costs are not paid within 10 days after being fixed, the secretary of state or county election officer shall make a certificate of the facts and file it with the clerk of the district court in the county where the person resides who must pay such costs. Such

clerk of the district court shall collect such costs as in cases of collection of court costs, and when collected such costs shall be disposed of as are court costs in such district court.

- (f) All mandamus proceedings to compel an officer to certify and place upon the ballot any name or names, and all injunction proceedings to restrain an officer from certifying and placing upon the ballot any name or names, must be commenced not less than 45 days before the election.
 - Sec. 3. K.S.A. 2018 Supp. 25-308 is hereby repealed.
- Sec. 4. This act shall take effect and be in force from and after its publication in the statute book.