Session of 2021

HOUSE BILL No. 2026

By Joint Committee on Corrections and Juvenile Justice Oversight

12-31

AN ACT concerning crimes, punishment and criminal procedure; relating
 to diversion agreements; creating a certified drug abuse treatment
 program for people on diversion; providing for supervision by court
 services or community corrections; amending K.S.A. 22-2907, 75-5291
 and 75-52,144 and K.S.A. 2020 Supp. 22-2909 and repealing the
 existing sections.

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Be it enacted by the Legislature of the State of Kansas:

9 New Section 1. (a) There is hereby established a certified drug abuse 10 treatment program for certain persons who enter into a diversion 11 agreement in lieu of further criminal proceedings on and after July 1, 12 2021. Placement of divertees in a certified drug abuse treatment program pursuant to a diversion agreement shall be limited to placement of adults, 13 on a complaint alleging a felony violation of K.S.A. 2020 Supp. 21-5706, 14 15 and amendments thereto, whose offense is classified in grid blocks 5-C, 5-D, 5-E, 5-F, 5-G, 5-H or 5-I of the sentencing guidelines grid for drug 16 crimes who have no felony conviction of K.S.A. 65-4142, 65-4159, 65-17 4161, 65-4163 or 65-4164, prior to their repeal, K.S.A. 2010 Supp. 21-18 19 36a03, 21-36a05 or 21-36a16, prior to their transfer, or K.S.A. 2020 Supp. 20 21-5703, 21-5705 or 21-5716, and amendments thereto, or any 21 substantially similar offense from another jurisdiction.

(b) As part of the consideration of whether or not to allow diversion
to the defendant, a divertee who meets the requirements of subsection (a)
shall be subject to:

(1) A drug abuse assessment that shall include a clinical interview
 with a mental health professional and a recommendation concerning drug
 abuse treatment for the divertee; and

(2) a standardized criminal risk-need assessment specified by theKansas sentencing commission.

30 (c) The diversion agreement shall require the divertee to comply with
and participate in a certified drug abuse treatment program if the divertee
meets the assessment criteria set by the Kansas sentencing commission.
33 The term of treatment shall not exceed 18 months.

(d) Divertees who are committed to a certified drug abuse treatment
 program pursuant to subsection (c) may be supervised by community
 correctional services or court services pursuant to a memorandum of

understanding entered into pursuant to K.S.A. 22-2907, and amendments
 thereto.

3 (e) (1) Divertees in a certified drug abuse treatment program shall be 4 discharged from the program if the divertee:

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(A) Is convicted of a new felony; or

6 (B) has a pattern of intentional conduct that demonstrates the 7 divertee's refusal to comply with or participate in the treatment program in 8 the opinion of the county or district attorney.

9 (2) Divertees who are discharged from such program pursuant to 10 paragraph (1) shall be subject to the revocation provisions of the divertee's 11 diversion agreement.

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(f) For the purposes of this section:

(1) "Mental health professional" includes licensed social workers,
persons licensed to practice medicine and surgery, licensed psychologists,
licensed professional counselors or registered alcohol and other drug abuse
counselors licensed or certified as addiction counselors who have been
certified by the secretary of corrections to treat persons pursuant to K.S.A.
2020 Supp. 75-52,144, and amendments thereto.

(2) "Divertee" means a person who has entered into a diversionagreement pursuant to K.S.A. 22-2909, and amendments thereto.

21 Sec. 2. K.S.A. 22-2907 is hereby amended to read as follows: 22-22 2907. (H)(a) After a complaint has been filed charging a defendant with 23 commission of a crime and prior to conviction thereof, and after the 24 district attorney has considered the factors listed in K.S.A. 22-2908, if it 25 appears to the district attorney that diversion of the defendant would be in 26 the interests of justice and of benefit to the defendant and the community, 27 the district attorney may propose a diversion agreement to the defendant. 28 The terms of each diversion agreement shall be established by the district 29 attorney in accordance with K.S.A. 22-2909, and amendments thereto.

30 (2)(b) Each district attorney shall adopt written policies and 31 guidelines for the implementation of a diversion program in accordance 32 with this act. Such policies and guidelines shall provide for a diversion 33 conference and other procedures in those cases where the district attorney 34 elects to offer diversion in lieu of further criminal proceedings on the 35 complaint.

36 (3)(c) Each defendant shall be informed in writing of the diversion 37 program and the policies and guidelines adopted by the district attorney. 38 The district attorney may require any defendant requesting diversion to 39 provide information regarding prior criminal charges, education, work 40 experience and training, family, residence in the community, medical history, including any psychiatric or psychological treatment or 41 counseling, and other information relating to the diversion program. In all 42 43 cases, the defendant shall be present and shall have the right to be

1 represented by counsel at the diversion conference with the district 2 attorney.

3 (d) (1) A county or district attorney may enter into a memorandum of 4 understanding with the chief judge of a judicial district or community 5 correctional services to assist with supervision and monitoring of persons 6 who have entered into a diversion agreement. The county or district 7 attorney shall retain authority over whether a defendant is given the 8 option to enter into a diversion agreement and whether the defendant's 9 diversion agreement will be revoked.

10 (2) A memorandum of understanding shall include provisions related 11 to:

(A) Determining the level of supervision needed for a defendant;

(B) use of a criminal risk-need assessment; and

14 (C) payment of costs for supervision; and

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(D) waiver of the supervision fee established in this subsection.

16 (3) (A) When a person who has entered into a diversion agreement is 17 supervised pursuant to a memorandum of understanding under this 18 subsection, the person shall pay a supervision fee in the amount 19 established in K.S.A. 2020 Supp. 21-6607(c)(3)(A) for misdemeanor or 20 felony post-conviction supervision, as appropriate for the crime charged.

21 **(B)** The diversion supervision fee imposed by this paragraph shall be 22 charged and collected by the <u>district court. The clerk of the district court</u>:

23 shall remit all moneys received under this paragraph from diversion-

24 supervision fees to the state treasurer in accordance with the provisions of

25 K.S.A. 75-4215, and amendments thereto. Upon receipt of each such-

26 remittance, the state treasurer shall deposit the entire amount in the state

27 treasury and credit such amounts as follows: To the state general fund, a

28 sum equal to 41.67% of such remittance; and to the correctional-

29 <u>supervision fund, a sum equal to 58.33% of such remittance.</u> county or
 30 district attorney.

(C) All moneys collected pursuant to this section shall be paid into
 the county general fund and used to fund the costs of diversion
 supervision performed pursuant to a memorandum of understanding
 under this subsection.

(D) The diversion supervision fee specified by this paragraph may be
 reduced or waived by the<u>supervision officer</u> county or district attorney in
 accordance with a memorandum of understanding under this
 subsection.

(4) When a person who has entered into a diversion agreement is
supervised pursuant to a memorandum of understanding under this
subsection, the person shall pay the actual costs of any urinalysis testing
required as a term of supervision. Payments for urinalysis testing shall be
remitted to the county treasurer for deposit in the county general fund. The

1 costs of urinalysis testing may be reduced or waived by the county or 2 district attorney.

3 (5) The office of judicial administration may develop guidelines 4 regarding the content of a memorandum of understanding between a 5 county or district attorney and the chief judge of a judicial district and the 6 administration of a supervision program operating pursuant to such 7 memorandum of understanding.

8 Sec. 3. K.S.A. 2020 Supp. 22-2909 is hereby amended to read as follows: 22-2909. (a) (1) A diversion agreement shall provide that if the 9 defendant fulfills the obligations of the program described therein, as 10 determined by the attorney general or county or district attorney, such 11 12 attorney shall act to have the criminal charges against the defendant dismissed with prejudice. The diversion agreement shall include 13 specifically the waiver of all rights under the law or the constitution of 14 15 Kansas or of the United States to a speedy arraignment, preliminary 16 examinations and hearings, and a speedy trial, and in the case of diversion 17 under subsection (c) waiver of the rights to counsel and trial by jury. The 18 diversion agreement may include, but is not limited to, provisions 19 concerning:

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(A) Payment of restitution, including court costs and diversion costs.;

21 22 (B)

residence in a specified facility; (C)maintenance of gainful employment, and;

23 participation in programs offering medical, educational, (D) vocational, social and psychological services, corrective and preventive 24 guidance and other rehabilitative services; and 25

26 supervision by the county or district attorney, or by court services (E)or community correctional services pursuant to a memorandum of 27 28 understanding entered into by the county or district attorney pursuant to 29 K.S.A. 22-2907, and amendments thereto, including the diversion 30 supervision fee and urinalysis costs described in K.S.A. 22-2907, and 31 amendments thereto, when applicable.

32 (2) If a county creates a local fund under the property crime 33 restitution and compensation act, a county or district attorney may require 34 in all diversion agreements as a condition of diversion the payment of a 35 diversion fee in an amount not to exceed \$100. Such fees shall be 36 deposited into the local fund and disbursed pursuant to recommendations 37 of the local board under the property crime restitution and victims 38 compensation act.

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(3) If the attorney general enters into a diversion agreement:

40 (A) Any diversion costs or fees collected pursuant to such agreement 41 shall be deposited in the fraud and abuse criminal prosecution fund established by K.S.A. 75-765, and amendments thereto; and 42

43 (B) the attorney general may enter into agreements with the

- appropriate county or district attorney or other appropriate parties 1 2 regarding the supervision of conditions of such diversion agreement.
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- (b) The diversion agreement shall state:
- (1) The defendant's full name;

5 (2) the defendant's full name at the time the complaint was filed, if 6 different from the defendant's current name; 7

- (3) the defendant's sex, race and date of birth;
- (4) the crime with which the defendant is charged;
- (5) the date the complaint was filed; and
- (6) the district court with which the agreement is filed.

(c) If a diversion agreement is entered into in lieu of further criminal 11 12 proceedings on a complaint alleging a violation of K.S.A. 8-1567, and 13 amendments thereto, the diversion agreement shall include a stipulation, agreed to by the defendant, the defendant's attorney if the defendant is 14 represented by an attorney and the attorney general or county or district 15 16 attorney, of the facts upon which the charge is based and a provision that if 17 the defendant fails to fulfill the terms of the specific diversion agreement 18 and the criminal proceedings on the complaint are resumed, the 19 proceedings, including any proceedings on appeal, shall be conducted on 20 the record of the stipulation of facts relating to the complaint. In addition, 21 the agreement shall include a requirement that the defendant:

22 (1) Pay a fine specified by the agreement in an amount equal to an 23 amount authorized by K.S.A. 8-1567, and amendments thereto, for a first 24 offense or, in lieu of payment of the fine, perform community service 25 specified by the agreement, in accordance with K.S.A. 8-1567, and 26 amendments thereto; and

27 (2) participate in an alcohol and drug evaluation conducted by a 28 licensed provider pursuant to K.S.A. 8-1008, and amendments thereto, and 29 follow any recommendation made by the provider after such evaluation.

30 (d) If a diversion agreement is entered into in lieu of further criminal 31 proceedings on a complaint alleging a domestic violence offense, as 32 defined in K.S.A. 2020 Supp. 21-5111, and amendments thereto, the 33 diversion agreement shall include a requirement that the defendant 34 undergo a domestic violence offender assessment and follow all 35 recommendations unless otherwise agreed to with the prosecutor in the 36 diversion agreement. The defendant shall be required to pay for such 37 assessment and, unless otherwise agreed to with the prosecutor in the 38 diversion agreement, for completion of all recommendations.

39 (e) If a diversion agreement is entered into in lieu of further criminal 40 proceedings on a complaint alleging a violation other than K.S.A. 8-1567, 41 and amendments thereto, the diversion agreement may include a 42 stipulation, agreed to by the defendant, the defendant's attorney if the 43 defendant is represented by an attorney and the attorney general or county

9 10 1 or district attorney, of the facts upon which the charge is based and a 2 provision that if the defendant fails to fulfill the terms of the specific 3 diversion agreement and the criminal proceedings on the complaint are 4 resumed, the proceedings, including any proceedings on appeal, shall be 5 conducted on the record of the stipulation of facts relating to the 6 complaint.

7 (f) If the person entering into a diversion agreement is a nonresident, 8 the attorney general or county or district attorney shall transmit a copy of 9 the diversion agreement to the division. The division shall forward a copy 10 of the diversion agreement to the motor vehicle administrator of the 11 person's state of residence.

(g) If the attorney general or county or district attorney elects to offer diversion in lieu of further criminal proceedings on the complaint and the defendant agrees to all of the terms of the proposed agreement, the diversion agreement shall be filed with the district court and the district court shall stay further proceedings on the complaint. If the defendant declines to accept diversion, the district court shall resume the criminal proceedings on the complaint.

19 (h) Except as provided in subsection (i), if a diversion agreement is 20 entered into in lieu of further criminal proceedings alleging commission of 21 a misdemeanor by the defendant, while under 21 years of age, under 22 K.S.A. 2020 Supp. 21-5701 through 21-5717, and amendments thereto, or 23 K.S.A. 41-719, 41-727, 41-804, 41-2719 or 41-2720, and amendments 24 thereto, the agreement shall require the defendant to participate in an 25 alcohol and drug evaluation conducted by a licensed provider pursuant to 26 K.S.A. 8-1008, and amendments thereto, and follow any recommendation 27 made by the provider after such evaluation.

(i) If the defendant is 18 or more years of age but less than 21 years
of age and allegedly committed a violation of K.S.A. 41-727, and
amendments thereto, involving cereal malt beverage, the provisions of
subsection (h) are permissive and not mandatory.

(j) If a diversion agreement is entered into in lieu of further criminal
 proceedings on a complaint alleging a violation of K.S.A. 2020 Supp. 21 6421, and amendments thereto, the agreement:

(1) Shall include a requirement that the defendant pay a fine specified
by the agreement in an amount equal to an amount authorized by K.S.A.
2020 Supp. 21-6421, and amendments thereto; and

(2) may include a requirement that the defendant enter into and
 complete a suitable educational or treatment program regarding
 commercial sexual exploitation.

(k) Except diversion agreements reported under subsection (l), the
attorney general or county or district attorney shall forward to the Kansas
bureau of investigation a copy of the diversion agreement at the time such

agreement is filed with the district court. The copy of the agreement shall
 be made available upon request to the attorney general or any county,
 district or city attorney or court.

4 (1) At the time of filing the diversion agreement with the district 5 court, the attorney general or county or district attorney shall forward to 6 the division of vehicles of the state department of revenue a copy of any 7 diversion agreement entered into in lieu of further criminal proceedings on 8 a complaint alleging a violation of K.S.A. 8-1567, and amendments 9 thereto. The copy of the agreement shall be made available upon request to 10 the attorney general or any county, district or city attorney or court.

Sec. 4. K.S.A. 75-5291 is hereby amended to read as follows: 75-11 12 5291. (a) (1) The secretary of corrections may make grants to counties for 13 the development, implementation, operation and improvement of community correctional services that address the criminogenic needs of 14 felony offenders including, but not limited to, adult intensive supervision, 15 substance abuse and mental health services, employment and residential 16 17 services, and facilities for the detention or confinement, care or treatment 18 of offenders as provided in this section except that no community 19 corrections funds shall be expended by the secretary for the purpose of 20 establishing or operating a conservation camp as provided by K.S.A. 75-21 52,127, and amendments thereto.

(2) Except as otherwise provided, placement of offenders in a
 community correctional services program by the court shall be limited to
 placement of adult offenders, convicted of a felony offense:

(A) Who, on or after July 1, 2014, are determined to be moderate
risk, high risk or very high risk by use of a statewide, mandatory,
standardized risk assessment tool or instrument which shall be specified by
the Kansas sentencing commission;

(B) whose severity level and criminal history score designate a
 presumptive prison sentence on either sentencing guidelines grid but
 receive a nonprison sentence as a result of departure;

32 (C) all offenders who have been convicted of an offense which 33 satisfies the definition of offender pursuant to K.S.A. 22-4902, and 34 amendments thereto, and which is classified as a severity level 7 or higher 35 offense and who receive a nonprison sentence, regardless of the manner in 36 which the sentence is imposed;

(D) any offender for whom a violation of conditions of release or
assignment or a nonprison sanction has been established as provided in
K.S.A. 22-3716, and amendments thereto, prior to revocation resulting in
the offender being required to serve any time for the sentence imposed or
which might originally have been imposed in a state facility in the custody
of the secretary of corrections;

43 (E) who have been placed in a community correctional services

program as a condition of supervision following the successful completion
 of a conservation camp program;

3 (F) who have been sentenced to community corrections supervision 4 pursuant to K.S.A. 21-4729, prior to its repeal, or K.S.A. 2020 Supp. 21-5 6824, and amendments thereto; or

6 (G) who have been placed in a community correctional services 7 program for supervision by the court pursuant to K.S.A. 8-1567, and 8 amendments thereto.

9 (3) Notwithstanding any law to the contrary and subject to theavailability of funding therefor, adult offenders sentenced to community 10 supervision in Johnson county for felony erimes that occurred on or after 11 July 1, 2002, but before July 1, 2013, shall be placed under court services 12 or community corrections supervision based upon court rules issued by the 13 ehief judge of the 10th judicial district. The provisions contained in this 14 15 subsection shall not apply to offenders transferred by the assigned agency 16 to an agency located outside of Johnson county. The provisions of this-17 paragraph shall expire on July 1, 2013.

(4) Nothing in this act shall prohibit a community correctional
 services program from providing services to juvenile offenders upon
 approval by the local community corrections advisory board. Grants from
 community corrections funds administered by the secretary of corrections
 shall not be expended for such services.

(5)(4) Nothing in this act shall prohibit a community correctional
 services program from providing services to persons pursuant to a
 memorandum of understanding entered into by a community correctional
 services program and a county or district attorney pursuant to K.S.A. 22 2907, and amendments thereto.

28 (5) The court may require an offender for whom a violation of 29 conditions of release or assignment or a nonprison sanction has been established, as provided in K.S.A. 22-3716, and amendments thereto, to 30 31 serve any time for the sentence imposed or which might originally have 32 been imposed in a state facility in the custody of the secretary of 33 corrections without a prior assignment to a community correctional 34 services program if the court finds and sets forth with particularity the 35 reasons for finding that the safety of the members of the public will be 36 jeopardized or that the welfare of the inmate will not be served by such 37 assignment to a community correctional services program.

(b) (1) In order to establish a mechanism for community correctional
services to participate in the department of corrections annual budget
planning process, the secretary of corrections shall establish a community
corrections advisory committee to identify new or enhanced correctional
or treatment interventions designed to divert offenders from prison.

43 (2) The secretary shall appoint one member from the southeast

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1 community corrections region, one member from the northeast community 2 corrections region, one member from the central community corrections 3 region and one member from the western community corrections region. 4 The deputy secretary of community and field services shall designate two 5 members from the state at large. The secretary shall have final 6 appointment approval of the members designated by the deputy secretary. 7 The committee shall reflect the diversity of community correctional 8 services with respect to geographical location and average daily population 9 of offenders under supervision.

(3) Each member shall be appointed for a term of three years and
such terms shall be staggered as determined by the secretary. Members
shall be eligible for reappointment.

(4) The committee, in collaboration with the deputy secretary of
 community and field services or the deputy secretary's designee, shall
 routinely examine and report to the secretary on the following issues:

(A) Efficiencies in the delivery of field supervision services;

17 (B) effectiveness and enhancement of existing interventions;

18 (C) identification of new interventions; and

19 (D) statewide performance indicators.

(5) The committee's report concerning enhanced or new interventionsshall address:

(A) Goals and measurable objectives;

23 (B) projected costs;

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24 (C) the impact on public safety; and

25 (D) the evaluation process.

(6) The committee shall submit its report to the secretary annually on
or before July 15 in order for the enhanced or new interventions to be
considered for inclusion within the department of corrections budget
request for community correctional services or in the department's
enhanced services budget request for the subsequent fiscal year.

Sec. 5. K.S.A. 75-52,144 is hereby amended to read as follows: 75-52,144. (a) Drug abuse treatment programs certified in accordance with subsection (b) shall provide:

34 (1) Presentence-Drug abuse assessments of any person who is 35 convicted of or being considered for a diversion agreement in lieu of 36 further criminal proceedings for a felony violation of K.S.A. 65-4160 or 37 65-4162, prior to such section's repeal, K.S.A. 2010 Supp. 21-36a06, prior 38 to its transfer, or K.S.A. 2020 Supp. 21-5706, and amendments thereto, 39 and meets the requirements of K.S.A. 21-4729, prior to its repeal, orsubsection (a) of K.S.A. 2020 Supp. 21-6824(a) or section 1, and 40 41 amendments thereto:

42 (2) treatment of all persons who are convicted of *or entered into a* 43 *diversion agreement in lieu of further criminal proceedings for* a felony 1 violation of K.S.A. 65-4160 or 65-4162, prior to such section's repeal,

K.S.A. 2010 Supp. 21-36a06, prior to its transfer, or K.S.A. 2020 Supp.
21-5706, and amendments thereto, meet the requirements of K.S.A. 214729, prior to its repeal, or K.S.A. 2020 Supp. 21-6824 or section 1, and
amendments thereto, and whose sentence requires completion of a
certified drug abuse treatment program, as provided in this section;

7 (3) one or more treatment options in the continuum of services 8 needed to reach recovery: Detoxification, rehabilitation, continuing care 9 and aftercare, and relapse prevention;

10 (4) treatment options to incorporate family and auxiliary support 11 services; and

12 (5) treatment options for alcohol abuse when indicated by the 13 assessment of the offender or required by the court.

14 (b) The-presentence criminal risk-need assessment shall be conducted 15 by a court services officer or a community corrections officer. The 16 presentence drug abuse treatment program placement assessment shall be 17 conducted by a drug abuse treatment program certified in accordance with 18 the provisions of this subsection to provide assessment and treatment 19 services. A drug abuse treatment program shall be certified by the 20 secretary of corrections. The secretary may establish qualifications for the 21 certification of programs, which may include requirements for supervision 22 and monitoring of clients; fee reimbursement procedures; handling of 23 conflicts of interest; delivery of services to clients unable to pay; and other matters relating to quality and delivery of services by the program. 24 25 Drug abuse treatment may include community based and faith based programs. The certification shall be for a four-year period. Recertification 26 27 of a program shall be by the secretary. To be eligible for certification under 28 this subsection, the secretary shall determine that a drug abuse treatment 29 program:

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(1) Meets the qualifications established by the secretary;

(2) is capable of providing the assessments, supervision and
 monitoring required under subsection (a);

(3) has employed or contracted with certified treatment providers;and

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(4) meets any other functions and duties specified by law.

36 (c) Any treatment provider who is employed or has contracted with a 37 certified drug abuse treatment program who provides services to offenders 38 shall be certified by the secretary of corrections. The secretary shall require education and training which that shall include, but not be limited 39 40 to, case management and cognitive behavior training. The duties of 41 providers who prepare the presentence drug abuse assessment may also 42 include appearing at sentencing and probation hearings in accordance with 43 the orders of the court, monitoring offenders in the treatment programs,

notifying the probation department and the court of any offender failing to
 meet the conditions of probation or referrals to treatment, appearing at
 revocation hearings as may be required and providing assistance and data
 reporting and program evaluation.

5 (d) (1) The cost for all drug abuse assessments performed pursuant to 6 subsection (a)(1), and the cost for all certified drug abuse treatment 7 programs for any person who meets the requirements of K.S.A. 2020 8 Supp. 21-6824 *or section 1*, and amendments thereto, shall be paid by the 9 Kansas sentencing commission from funds appropriated for such purpose. 10 The Kansas sentencing commission shall contract for payment for such 11 services with the supervising agency.

(2) The sentencing court shall determine the extent, if any, that such person is able to pay for such assessment and treatment. Such payments shall be used by the supervising agency to offset costs to the state. If such financial obligations are not met or cannot be met, the sentencing court shall be notified for the purpose of collection or review and further action on the offender's sentence.

18 (3) If the person has entered into a diversion agreement in lieu of 19 further criminal proceedings, the county or district attorney shall 20 determine the extent, if any, that such person is able to pay for such 21 assessment and treatment. Such payments shall be used by the supervising 22 agency to offset costs to the state or county. If such financial obligations 23 are not met or cannot be met, the county or district attorney shall be 24 notified for the purpose of collection or review and further action on the 25 person's diversion agreement.

(e) The community corrections staff shall work with the substance
abuse treatment staff to ensure effective supervision and monitoring of the
offender.

(f) The secretary of corrections is hereby authorized to adopt rulesand regulations to carry out the provisions of this section.

Sec. 6. K.S.A. 22-2907, 75-5291 and 75-52,144 and K.S.A. 2020
Supp. 22-2909 are hereby repealed.

33 Sec. 7. This act shall take effect and be in force from and after its34 publication in the statute book.