Session of 2021

## HOUSE BILL No. 2150

By Committee on Children and Seniors

1-27

1	AN ACT concerning dependent persons; relating to the reporting of abuse,
2	neglect or financial exploitation of such persons; requiring additional
3	persons to be mandatory reporters; providing a definition of financial
4	exploitation; amending K.S.A. 39-1438 and 39-1441 and K.S.A. 2020
5	Supp. 39-1430, 39-1431, 39-1433 and 39-1443 and repealing the
6	existing sections; also repealing K.S.A. 2020 Supp. 39-1431b.
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8	Be it enacted by the Legislature of the State of Kansas:
9	Section 1. K.S.A. 2020 Supp. 39-1430 is hereby amended to read as
10	follows: 39-1430. As used in this act:
11	(a) "Act" means K.S.A. 39-1430 et seq., and amendments thereto.
12	(b) (1) "Adult" means an individual a person 18 years of age or older
13	alleged to be unable to protect-their such person's own interest and who is
14	harmed or threatened with harm, whether financial, mental or physical in
15	nature, through action or inaction by either another individual or through
16	their such person's own action or inaction when:
17	(1)(A) Such person is residing in such person's own home, the home
18	of a family member or the home of a friend;
19	(2)(B) such person resides in an adult family home as defined in
20	K.S.A. 39-1501, and amendments thereto; or
21	(3)(C) such person is receiving services through:
22	(i) A provider of community services and affiliates thereof operated
23	or funded by the Kansas department for children and families; or
24	(ii) the Kansas department for aging and disability services or a
25	residential facility licensed pursuant to K.S.A. 2020 Supp. 39-2001 et seq.,
26	and amendments thereto.
27	Such term shall(2) "Adult" does not include persons to whom K.S.A.
28	39-1401 et seq., and amendments thereto, apply.
29	(b)(c) "Abuse" means any act or failure to act performed intentionally
30	or recklessly that causes or is likely to cause harm to an adult, including:
31	(1) Infliction of physical or mental injury;
32	(2) any sexual act with an adult when the adult does not consent or
33	when the other person knows or should know that the adult is incapable of
34	resisting or declining consent to the sexual act due to mental deficiency or
35	disease or due to fear of retribution or hardship;
36	(3) unreasonable use of a physical restraint, isolation or medication

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1 that harms or is likely to harm an adult;

2 (4) unreasonable use of a physical or chemical restraint, medication 3 or isolation as punishment, for convenience, in conflict with a physician's 4 orders or as a substitute for treatment, except where such conduct or 5 physical restraint is in furtherance of the health and safety of the adult; *or* 

6 (5) a threat or menacing conduct directed toward an adult that results 7 or might reasonably be expected to result in fear or emotional or mental 8 distress to an adult<del>;</del>

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## (6) fiduciary abuse; or

(7) omission or deprivation by a caretaker or another person of goods
 or services that are necessary to avoid physical or mental harm or illness.

12 (e)(d) "Neglect" means the failure or omission by one's self, caretaker 13 or another person with a duty to supply or provide goods or services that 14 are reasonably necessary to ensure safety and well-being and to avoid 15 physical or mental harm or illness.

16 (d)(e) "Financial exploitation" means-misappropriation of an adult's property or intentionally taking unfair advantage of an adult's physical or 17 financial resources for another individual's personal or financial advantage 18 19 by the use of undue influence, coercion, harassment, duress, deception,-20 false representation or false pretense by a caretaker or another person the 21 unlawful or improper use, control or withholding of an adult's property, 22 income, resources or trust funds by any other person or entity in a manner 23 that is not for the profit of or to the advantage of the adult. "Financial exploitation" includes, but is not limited to: 24

(1) The use of deception, intimidation, coercion, extortion or undue
influence by a person or entity to obtain or use an adult's property,
income, resources or trust funds in a manner for the profit of or to the
advantage of such person or entity;

(2) the breach of a fiduciary duty, including, but not limited to, the
misuse of a power of attorney, trust or a guardianship or conservatorship
appointment, as it relates to the property, income, resources or trust funds
of the adult; or

(3) the obtainment or use of an adult's property, income, resources or
trust funds, without lawful authority, by a person or entity who knows or
clearly should know that the adult lacks the capacity to consent to the
release or use of such adult's property, income, resources or trust funds.

(c) "Fiduciary abuse" means a situation in which any person who is
the caretaker of, or who stands in a position of trust to, an adult, takes,
secretes or appropriates their money or property to any use or purpose not
in the due and lawful execution of such person's trust or benefit.

(f) "In need of protective services" means that an adult is unable to
provide for or obtain services that are necessary to maintain physical or
mental health or both.

1 (g) "Services that are necessary to maintain physical or mental health 2 or both" include, but are not limited to, the provision of medical care for physical and mental health needs, the relocation of an adult to a facility or 3 4 institution able to offer such care, assistance in personal hygiene, food, 5 clothing, adequately heated and ventilated shelter, protection from health 6 and safety hazards, protection from maltreatment the result of which 7 includes, but is not limited to, malnutrition, deprivation of necessities or 8 physical punishment and transportation necessary to secure any of the 9 above stated needs, except that this term shall not include taking such 10 person into custody without consent except as provided in this act.

(h) "Protective services" means services provided by the state or other
 governmental agency or by private organizations or individuals that are
 necessary to prevent abuse, neglect or *financial* exploitation. Such
 protective services-shall include, but-shall *are* not-be limited to, evaluation
 of the need for services, assistance in obtaining appropriate social services
 and assistance in securing medical and legal services.

(i) "Caretaker" means a person who has assumed the responsibility,whether legally or not, for an adult's care or financial management or both.

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(j) "Secretary" means the secretary for children and families.

20 (k) "Report" means a description or accounting of an incident or 21 incidents of abuse, neglect or *financial* exploitation under this act and, for 22 the purposes of this act-shall, *does* not include any written assessment or 23 findings.

(1) "Law enforcement" means the public office that is vested by law
with the duty to maintain public order, make arrests for crimes, investigate
criminal acts and file criminal charges, whether that duty extends to all
crimes or is limited to specific crimes.

(m) "Involved adult" means the adult who is the subject of a report of
 abuse, neglect or *financial* exploitation under this act.

30 (n) "Legal representative," "financial institution" and "governmental 31 assistance provider" mean the same as defined in K.S.A. 39-1401, and 32 amendments thereto.

No person shall be considered to be abused, neglected-or, *financially* exploited or in need of protective services for the sole reason that such person relies upon spiritual means through prayer alone for treatment in accordance with the tenets and practices of a recognized church or religious denomination in lieu of medical treatment.

Sec. 2. K.S.A. 2020 Supp. 39-1431 is hereby amended to read as follows: 39-1431. (a) Any person who is licensed to practice any branch of the healing arts, a licensed psychologist, a licensed master levelpsychologist, a licensed elinical psychotherapist, the chief administrative officer of a medical care facility, a teacher, a licensed social worker, a licensed professional nurse, a licensed practical nurse, a licensed dentist, a 1 licensed marriage and family therapist, a licensed clinical marriage and-

family therapist, licensed professional counselor, licensed elinical
 professional counselor, registered alcohol and drug abuse counselor, a law

4 enforcement officer, an emergency medical service provider, a case-

5 manager, a rehabilitation counselor, a bank trust officer or any other-

6 officers of financial institutions, a legal representative, a governmental-

7 assistance provider, an owner or operator of a residential care facility, an

8 independent living counselor and the chief administrative officer of a
 9 licensed home health agency, the chief administrative officer of an adult

10 family home and the chief administrative officer of a provider of-

11 community services and affiliates thereof operated or funded by the-

12 Kansas department for aging and disability services or licensed under-

13 K.S.A. 2019 Supp. 39-2001 et seq., and amendments thereto, who has-

14 reasonable cause to believe that an adult is being or has been abused,

15 neglected or exploited or is in need of protective services shall report,

16 immediately from receipt of the information, such information or cause a 17 report of such information to be made in any reasonable manner. (1) When

any of the following persons has reasonable cause to suspect or believe
that an adult is in need of protective services or being harmed as a result
of abuse, neglect or financial exploitation, such person shall promptly

21 report the matter as provided by the provisions of this section:

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(A) Persons licensed to practice the healing arts;

(B) persons engaged in postgraduate training programs approved by
 the state board of healing arts;

25 (C) persons licensed by the Kansas dental board to engage in the 26 practice of dentistry;

27 (D) persons licensed by the board of examiners in optometry to 28 engage in the practice of optometry;

29 (E) persons licensed by the board of nursing to engage in the 30 practice of nursing;

(F) chief administrative officers of medical care facilities;

32 (G) persons licensed by the behavioral sciences regulatory board to 33 provide mental health services, including psychologists, masters level 34 psychologists, bachelors level social workers, masters level social 35 workers, clinical social workers, marriage and family therapists, clinical 36 marriage and family therapists, professional counselors, clinical 37 professional counselors, behavior analysts, addiction counselors and 38 clinical addiction counselors;

39 (H) teachers, school administrators or other employees of any 40 Kansas educational institution, as defined in K.S.A. 75-53,112, and 41 amendments thereto, that the adult is attending;

42 *(I)* firefighters, law enforcement officers and emergency medical 43 services personnel; 4

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1 (J) court services officers, community corrections officers, case 2 managers appointed under K.S.A. 23-3508, and amendments thereto, and 3 mediators appointed under K.S.A. 23-3502, and amendments thereto;

(*K*) bank trust officers or any other officers of financial institutions;

(L) rehabilitation counselors;

6 (M) legal representatives;

7 (N) governmental assistance providers;

(O) independent living counselors;

9 (P) owners or operators of residential care facilities, as defined in 10 K.S.A. 2020 Supp. 39-2002, and amendments thereto;

11 (Q) the chief administrative officer of a licensed home health agency, 12 as defined in K.S.A. 65-5101, and amendments thereto;

13 (*R*) the chief administrative officer of an adult family home, as 14 defined in K.S.A. 39-1501, and amendments thereto; and

15 (S) the chief administrative officer of any provider of community 16 services and affiliates thereof operated or funded by the Kansas 17 department for children and families or licensed under K.S.A. 39-2001 et 18 seq., and amendments thereto.

(2) An employee of a domestic violence center shall not be requiredto report information or cause a report of information to be made underthis subsection.

22 (b) Other state agencies receiving reports that are to be referred to the 23 Kansas department for children and families and the appropriate law enforcement agency, shall submit the report to the department and agency 24 25 within six hours, during normal work days, of receiving the information. Reports shall be made to the Kansas department for children and families 26 during the normal working week days and hours of operation. Reports 27 28 shall be made to law enforcement agencies during the time the Kansas 29 department for children and families is not in operation. Law enforcement shall submit the report and appropriate information to the Kansas 30 31 department for children and families on the first working day that the 32 Kansas department for children and families is in operation after receipt of 33 such information.

34 (b)(c) The report made pursuant to subsection (a) this section shall 35 contain the name and address of the person making the report and of the 36 caretaker caring for the involved adult, the name and address of the 37 involved adult, information regarding the nature and extent of the abuse, 38 neglect or *financial* exploitation, the name of the next of kin of the 39 involved adult, if known, and any other information that the person 40 making the report believes might be helpful in the investigation of the case 41 and the protection of the involved adult.

42 (c)(d) Any other person, not listed in subsection (a), having who has 43 reasonable cause to suspect or believe that an adult is being or has been abused, neglected or exploited or is in need of protective services harmed
 as a result of abuse, neglect or financial exploitation may report such
 information to the Kansas department for children and families. Reports
 shall be made to law enforcement agencies during the time the Kansas
 department for children and families is not in operation.

 $(\frac{d}{e})$  A person making a report under subsection (a) shall not be required to make a report under K.S.A. 39-1401 through 39-1410, and amendments thereto.

9 (e)(f) Any person required to report information or cause a report of 10 information to be made under subsection (a) who knowingly fails to make 11 such report or-cause *knowingly causes* such report not to be made shall be 12 guilty of a class B misdemeanor.

13 (f)(g) Notice of the requirements of this act and the department to which a report is to be made under this act shall be posted in a conspicuous 14 public place in every adult family home as defined in K.S.A. 39-1501, and 15 16 amendments thereto, and every provider of community services and affiliates thereof operated or funded by the Kansas department for aging 17 18 and disability services or other facility licensed under K.S.A. 2020 Supp. 19 39-2001 et seq., and amendments thereto, and other institutions included in 20 subsection (a).

Sec. 3. K.S.A. 2020 Supp. 39-1433 is hereby amended to read as
follows: 39-1433. (a) The Kansas department for children and families,
upon receiving a report that an adult is being; or has been<u>abused</u>,
neglected, or exploited or is in need of protective services, harmed as a *result of abuse*, neglect or financial exploitation, shall:

(1) Immediately notify, in writing, the appropriate law enforcement
 agency when a criminal act has occurred or has appeared appears to have
 occurred, immediately notify, in writing, the appropriate law enforcement
 agency;

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(2) make a *personal face-to-face* visit with the involved adult:

(A) Within 24 hours when the information from the reporter indicates
 imminent danger to the health or welfare of the involved adult;

(B) within three working days for all reports of suspected abuse,when the information from the reporter indicates no imminent danger; *and* 

(C) within five working days for all reports of neglect or *financial* exploitation when the information from the reporter indicates no imminent
 danger-;

(3) complete, within 30 working days of receiving a report of abuse or neglect and 60 working days of receiving a report of financial exploitation, a thorough investigation and evaluation to determine the situation relative to the condition of the involved adult and what action and services, if any, are required. The evaluation shall include, but not be limited to, consultation with those individuals having knowledge of the

facts of the particular case. If conducting the investigation within the 1 2 corresponding 30 or 60 working days would interfere with an ongoing 3 criminal investigation, the time period for the investigation shall be 4 extended, but the investigation and evaluation shall be completed within 5 90 working days. If a finding is made prior to the conclusion of the 6 criminal investigation, the investigation and evaluation may be reopened 7 and a new finding made based on any additional evidence provided as a 8 result of the criminal investigation. If the alleged perpetrator is licensed, 9 registered or otherwise regulated by a state agency, such state agency-also shall be notified upon completion of the investigation or sooner if such 10 notification does not compromise the investigation-; and 11

12 (4) prepare, upon completion of the investigation of each case, a 13 written assessment that shall include an analysis of whether there is or has 14 been abuse, neglect or *financial* exploitation, recommended action, a 15 determination of whether protective services are needed and any follow-16 up.

17 (b) The secretary for children and families shall forward any finding 18 of abuse, neglect or *financial* exploitation alleged to have been committed 19 by a provider of services licensed, registered or otherwise authorized to 20 provide services in this state to the appropriate state *regulatory* authority 21 that regulates such provider. The appropriate state regulatory authority 22 may consider the finding in any disciplinary action taken with respect to 23 the provider of services under the jurisdiction of such authority.

(c) The secretary for children and families shall forward any substantiated finding of abuse, neglect or financial exploitation alleged to have been committed by a provider of services licensed, registered or otherwise authorized to provide services in this state to the appropriate state regulatory authority, and such authority may consider the finding in any disciplinary action taken with respect to such provider under the jurisdiction of such authority.

31 (d) The Kansas department for children and families shall inform the 32 complainant, upon request of the complainant, that an investigation has 33 been made and if the allegations of abuse, neglect or exploitation have 34 been substantiated, that corrective measures will be taken, upon 35 completion of the investigation or sooner, if such measures do not-36 jeopardize the investigation initiated.

37 (d)(e) The Kansas department for children and families-may shall
inform the chief administrative officer of community facilities licensed
pursuant to K.S.A. 2020 Supp. 39-2001 et seq., and amendments thereto,
of-confirmed substantiated findings of resident abuse, neglect or *financial*exploitation.

42 Sec. 4. K.S.A. 39-1438 is hereby amended to read as follows: 39-43 1438. If an involved adult does not consent to the receipt of *agree to*  accept reasonable and necessary protective services, or if such adult
 withdraws the consent states during the course of service delivery that
 such adult does not want to proceed with such services, such services shall
 not be provided or continued.

5 Sec. 5. K.S.A. 39-1441 is hereby amended to read as follows: 39-6 1441. The authority of the secretary under this act-shall include *includes*, 7 but is not limited to, the right to initiate or otherwise take those actions 8 necessary to assure the health, safety and welfare of an involved adult, 9 subject to any specific requirements for individual consent of the adult. 10 The secretary may establish a toll-free telephone number for the reporting 11 of instances of abuse, neglect or *financial* exploitation under this act.

12 Sec. 6. K.S.A. 2020 Supp. 39-1443 is hereby amended to read as follows: 39-1443. (a) Investigation of adult abuse. The Kansas department 13 14 for children and families and law enforcement officers shall have the duty to receive and investigate reports of adult abuse, neglect, or financial 15 exploitation-or fiduciary abuse for the purpose of determining whether the 16 17 report is valid and whether action is required to protect the adult from further abuse-or, neglect or financial exploitation. If the department and 18 19 such officers determine that no action is necessary to protect the adult but 20 that a criminal prosecution should be considered, the department and such 21 law enforcement officers shall make a report of the case to the appropriate 22 law enforcement agency.

23 (b) Joint investigations. (1) When a report of adult neglect, adult 24 abuse, neglect or financial exploitation or fiduciary abuse indicates: (1) 25 that there is serious physical injury to or serious deterioration or sexual abuse or *financial* exploitation of the adult; and (2) that action may be 26 27 required to protect the adult, the investigation may be conducted as a joint 28 effort between the Kansas department for children and families and the 29 appropriate law enforcement agency or agencies, with a free exchange of 30 information between such agencies.

(2) Upon completion of the investigation by the law enforcement
 agency, a full report shall be provided to the Kansas department for
 children and families.

(c) *Coordination of investigations by county or district attorney.* If a
dispute develops between agencies investigating a reported case of adult
abuse, neglect; *or financial* exploitation or fiduciary abuse, the appropriate
county or district attorney shall take charge of, direct and coordinate the
investigation.

(d) *Investigations concerning certain facilities.* Any investigation by a law enforcement agency involving a facility subject to licensing or regulation by the secretary of health and environment shall be reported promptly to the state secretary of health and environment, upon conclusion of the investigation or sooner if such report does not compromise the 1 investigation.

2 (e) Cooperation between agencies. Law enforcement agencies and

- 3 the Kansas department for children and families shall assist each other in
- 4 taking action-which that is necessary to protect the adult regardless of
- 5 which party conducted the initial investigation.
- 6 Sec. 7. K.S.A. 39-1438 and 39-1441 and K.S.A. 2020 Supp. 39-1430, 7 39-1431, 39-1431b, 39-1433 and 39-1443 are hereby repealed.
- 8 Sec. 8. This act shall take effect and be in force from and after its 9 publication in the statute book.