Session of 2021

## HOUSE BILL No. 2399

By Committee on Appropriations

2-17

AN ACT concerning retirement and pensions; relating to the Kansas public 1 2 employees retirement system; amortizing a certain portion of the 3 unfunded actuarial liability of the system for a period of 24 years; eliminating certain level-dollar employer contribution payments; 4 5 establishing procedures for lapsing and decreasing certain amounts of 6 employer contributions for state agencies for the fiscal year ending 7 June 30, 2022; amending K.S.A. 74-4920 and repealing the existing 8 section.

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## 10 Be it enacted by the Legislature of the State of Kansas:

New Section 1. (a) If any legislation that authorizes the amortization 11 12 of the actuarial accrued liability for the state of Kansas, including the department of corrections under K.S.A. 74-4914d, and amendments 13 14 thereto, and participating employers under K.S.A. 74-4931(1), (2) and (3), 15 and amendments thereto, in the Kansas public employees retirement system over a period of 24 years commencing on December 31, 2018, is 16 17 passed by the legislature during the 2021 regular session and enacted into 18 law, then on July 1, 2021: (1) The amount in each account of the state 19 general fund of each state agency that is appropriated for the fiscal year 20 ending June 30, 2022, by an appropriation act of the 2021 regular session 21 of the legislature and that is equal to the difference between the amount 22 that is budgeted for payment to the Kansas public employees retirement 23 system for employer contributions and the amount required for employer 24 contributions under such amortization period, as certified by the director of 25 the budget to the director of accounts and reports for fiscal year 2022, is 26 hereby lapsed from each such account; and (2) the expenditure limitation 27 established for the fiscal year ending June 30, 2022, by an appropriation 28 act of the 2021 regular session of the legislature, or by the state finance 29 council, on each special revenue fund in the state treasury is hereby 30 decreased for fiscal year 2022 by the amount equal to the difference 31 between the amount that is budgeted for payment to the Kansas public 32 employees retirement system for employer contributions and the amount 33 required for employer contributions under such amortization period, as 34 certified by the director of the budget to the director of accounts and 35 reports for fiscal year 2022, from each such special revenue fund or 36 account thereof.

1 (b) The director of the budget shall transmit a copy of each such 2 certification made under this section to the director of legislative research.

3 Sec. 2. K.S.A. 74-4920 is hereby amended to read as follows: 74-4 4920. (1) (a) Upon the basis of each annual actuarial valuation and 5 appraisal as provided for in K.S.A. 74-4908(3)(a), and amendments 6 thereto, the board shall certify, on or before July 15 of each year, to the 7 division of the budget in the case of the state and to the agent for each 8 other participating employer an actuarially determined estimate of the rate 9 of contribution which will be required, together with all accumulated 10 contributions and other assets of the system, to be paid by each such participating employer to pay all liabilities which shall exist or accrue 11 12 under the system, including amortization of the actuarial accrued liability 13 as determined by the board. The board shall determine the actuarial cost 14 method to be used in annual actuarial valuations, to determine the 15 employer contribution rates that shall be certified by the board. Such 16 certified rate of contribution, amortization methods and periods and 17 actuarial cost method shall be based on the standards set forth in K.S.A. 18 74-4908(3)(a), and amendments thereto, and shall not be based on any 19 other purpose outside of the needs of the system, except that for the state 20 of Kansas, including the department of corrections under K.S.A. 74-21 4914d, and amendments thereto, and participating employers under K.S.A. 22 74-4931(1), (2) and (3), and amendments thereto, upon the basis of each 23 annual actuarial valuation and appraisal as provided for in K.S.A. 74-24 4908(3)(a), and amendments thereto, the board shall certify, on or before 25 July 15 of each year, to the division of the budget in the case of the state and to the agent for each other participating employer an actuarially 26 27 determined estimate of the rate of contribution that will be required, 28 together with all accumulated contributions and other assets of the system. 29 to be paid by each such participating employer to pay all liabilities that 30 shall exist or accrue under the system, including amortization of the 31 actuarial accrued liability for such participating employers over a period 32 of 24 years commencing December 31, 2018.

33 (b) (i) For employers affiliating on and after January 1, 1999, upon 34 the basis of an annual actuarial valuation and appraisal of the system 35 conducted in the manner provided for in K.S.A. 74-4908, and amendments 36 thereto, the board shall certify, on or before July 15 of each year to each 37 such employer an actuarially determined estimate of the rate of 38 contribution which shall be required to be paid by each such employer to 39 pay all of the liabilities which shall accrue under the system from and after 40 the entry date as determined by the board, upon recommendation of the 41 actuary. Such rate shall be termed the employer's participating service 42 contribution and shall be uniform for all participating employers. Such 43 additional liability shall be amortized as determined by the board. For all

participating employers described in this section, the board shall determine
 the actuarial cost method to be used in annual actuarial valuations to
 determine the employer contribution rates that shall be certified by the
 board.

5 The board shall determine for each such employer separately an (ii) 6 amount sufficient to amortize all liabilities for prior service costs which 7 shall have accrued at the time of entry into the system. On the basis of 8 such determination the board shall annually certify to each such employer 9 separately an actuarially determined estimate of the rate of contribution 10 which shall be required to be paid by that employer to pay all of the liabilities for such prior service costs. Such rate shall be termed the 11 12 employer's prior service contribution.

(2) The division of the budget and the governor shall include in the
budget and in the budget request for appropriations for personal services
the sum required to satisfy the state's obligation under this act as certified
by the board and shall present the same to the legislature for allowance and
appropriation.

(3) Each other participating employer shall appropriate and pay to the
system a sum sufficient to satisfy the obligation under this act as certified
by the board.

21 (4) Each participating employer is hereby authorized to pay the 22 employer's contribution from the same fund that the compensation for 23 which such contribution is made is paid from or from any other funds 24 available to it for such purpose. Each political subdivision, other than an 25 instrumentality of the state, which is by law authorized to levy taxes for other purposes, may levy annually at the time of its levy of taxes, a tax 26 27 which may be in addition to all other taxes authorized by law for the 28 purpose of making its contributions under this act and, in the case of cities 29 and counties, to pay a portion of the principal and interest on bonds issued 30 under the authority of K.S.A. 12-1774, and amendments thereto, by cities 31 located in the county, which tax, together with any other fund available, 32 shall be sufficient to enable it to make such contribution. In lieu of levying 33 the tax authorized in this subsection, any taxing subdivision may pay such 34 costs from any employee benefits contribution fund established pursuant to 35 K.S.A. 12-16,102, and amendments thereto. Each participating employer 36 which is not by law authorized to levy taxes as described above, but which 37 prepares a budget for its expenses for the ensuing year and presents the 38 same to a governing body which is authorized by law to levy taxes as 39 described above, may include in its budget an amount sufficient to make 40 its contributions under this act which may be in addition to all other taxes 41 authorized by law. Such governing body to which the budget is submitted 42 for approval, may levy a tax sufficient to allow the participating employer 43 to make its contributions under this act, which tax, together with any other

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fund available, shall be sufficient to enable the participating employer to
 make the contributions required by this act.

(5) (a) The rate of contribution certified to a participating employer as
provided in this section shall apply during the fiscal year of the
participating employer which begins in the second calendar year following
the year of the actuarial valuation.

7 (b) (i) Except as specifically provided in this section, for fiscal years 8 commencing in calendar year 1996 and in each subsequent calendar year, 9 the rate of contribution certified to the state of Kansas shall in no event 10 exceed the state's contribution rate for the immediately preceding fiscal 11 year by more than 0.2% of the amount of compensation upon which 12 members contribute during the period.

13 (ii) Except as specifically provided in this subsection, for the fiscal years commencing in the following calendar years, the rate of contribution 14 certified to the state of Kansas and to the participating employers under 15 16 K.S.A. 74-4931, and amendments thereto, shall in no event exceed the 17 state's contribution rate for the immediately preceding fiscal year by more than the following amounts expressed as a percentage of compensation 18 19 upon which members contribute during the period: (A) For the fiscal year commencing in calendar years 2010 through 2012, an amount not to 20 21 exceed more than 0.6% of the amount of the immediately preceding fiscal 22 year; (B) for the fiscal year commencing in calendar year 2013, an amount 23 not to exceed more than 0.9% of the amount of the immediately preceding 24 fiscal year; (C) for the fiscal year commencing in calendar year 2014, an 25 amount not to exceed more than 1% of the amount of the immediately preceding fiscal year; (D) for the fiscal year commencing in calendar year 26 27 2015, the employer rate of contribution shall be 10.91%; (E) for the fiscal 28 vear commencing in calendar year 2016, the employer rate of contribution 29 shall be 10.81%, except as provided by section 37(b) of chapter 54 of 2017 Session Laws of Kansas, and amendments thereto, for the participating 30 31 employers under K.S.A. 74-4931, and amendments thereto; (F) for the fiscal year commencing in calendar year 2017, the employer rate of 32 33 contribution shall be 12.01% and for participating employers under K.S.A. 34 74-4931, and amendments thereto, an additional percentage of 35 compensation corresponding to the level dollar repayment amount 36 certified by the board pursuant to subsection (17); and (G) in each 37 subsequent calendar year, an amount not to exceed more than 1.2% of the 38 amount of the immediately preceding fiscal year-and for participating-39 employers under K.S.A. 74-4931, and amendments thereto, an additional 40 percentage of compensation corresponding to the level dollar repayment 41 amount certified by the board pursuant to subsections (17) and (18).

42 (iii) Except as specifically provided in this section, for fiscal years 43 commencing in calendar year 1997 and in each subsequent calendar year,

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the rate of contribution certified to participating employers other than the
 state of Kansas shall in no event exceed such participating employer's
 contribution rate for the immediately preceding fiscal year by more than
 0.15% of the amount of compensation upon which members contribute
 during the period.

6 (iv) Except as specifically provided in this subsection, for the fiscal 7 years commencing in the following calendar years, the rate of contribution 8 certified to participating employers other than the state of Kansas shall in 9 no event exceed the contribution rate for such employers for the 10 immediately preceding fiscal year by more than the following amounts expressed as a percentage of compensation upon which members 11 12 contribute during the period: (A) For the fiscal year commencing in calendar years 2010 through 2013, an amount not to exceed more than 13 0.6% of the amount of the immediately preceding fiscal year; (B) for the 14 15 fiscal year commencing in calendar year 2014, an amount not to exceed 16 more than 0.9% of the amount of the immediately preceding fiscal year; 17 (C) for the fiscal year commencing in calendar year 2015, an amount not 18 to exceed more than 1% of the amount of the immediately preceding fiscal 19 year; (D) for the fiscal year commencing in calendar year 2016, an amount 20 not to exceed more than 1.1% of the amount of the immediately preceding 21 fiscal year; and (E) for the fiscal year commencing in calendar year 2017, 22 and in each subsequent calendar year, an amount not to exceed more than 23 1.2% of the amount of the immediately preceding fiscal year.

(v) As part of the annual actuarial valuation, there shall be a separate
employer rate of contribution calculated for the state of Kansas, a separate
employer rate of contribution calculated for participating employers under
K.S.A. 74-4931, and amendments thereto, a combined employer rate of
contribution calculated for the state of Kansas and participating employers
under K.S.A. 74-4931, and amendments thereto, and a separate employer
rate of contribution calculated for all other participating employers.

(vi) There shall be a combined employer rate of contribution certified
to the state of Kansas and participating employers under K.S.A. 74-4931,
and amendments thereto. There shall be a separate employer rate of
contribution certified to all other participating employers.

35 (vii) If the combined employer rate of contribution calculated for the 36 state of Kansas and participating employers under K.S.A. 74-4931, and 37 amendments thereto, is greater than the separate employer rate of 38 contribution for the state of Kansas, the difference in the two rates applied 39 to the actual payroll of the state of Kansas for the applicable fiscal year 40 shall be calculated. This amount shall be certified by the board for deposit 41 employer contributions to the retirement benefit as additional 42 accumulation reserve for the participating employers under K.S.A. 74-43 4931, and amendments thereto.

1 (6) The actuarial cost of any legislation enacted in the 1994 session of 2 the Kansas legislature will be included in the June 30, 1994, actuarial 3 valuation in determining contribution rates for participating employers.

4 (7) The actuarial cost of the provisions of K.S.A. 74-4950i, and 5 amendments thereto, will be included in the June 30, 1998, actuarial 6 valuation in determining contribution rates for participating employers. 7 The actuarial accrued liability incurred for the provisions of K.S.A. 74-8 4950i, and amendments thereto, shall be amortized over 15 years.

9 (8) Except as otherwise provided by law, the actuarial cost of any 10 legislation enacted by the Kansas legislature, except the actuarial cost of K.S.A. 74-49,114a, and amendments thereto, shall be in addition to the 11 employer contribution rates certified for the employer contribution rate in 12 the fiscal year immediately following such enactment. Such actuarial cost 13 14 shall be determined by the qualified actuary employed or retained by the 15 system pursuant to K.S.A. 74-4908, and amendments thereto, and reported 16 to the system and the joint committee on pensions, investments and 17 benefits

18 (9) Notwithstanding the provisions of subsection (8), the actuarial 19 cost of the provisions of K.S.A. 74-49,109 et seq., and amendments 20 thereto, shall be first reflected in employer contribution rates effective with 21 the first day of the first payroll period for the fiscal year 2005. The 22 actuarial accrued liability incurred for the provisions of K.S.A. 74-49,109 23 et seq., and amendments thereto, shall be amortized over 10 years.

24 (10) The cost of the postretirement benefit payment provided 25 pursuant to the provisions of K.S.A. 74-49,114b, and amendments thereto, for retirants other than local retirants as described in subsection (11) or 26 27 insured disability benefit recipients shall be paid in the fiscal year 28 commencing on July 1, 2007.

29 (11) The actuarial accrued liability incurred for the provisions of 30 K.S.A. 74-49,114b, and amendments thereto, for the KPERS local group 31 and retirants who were employees of local employers which affiliated with 32 the Kansas police and firemen's retirement system shall be amortized over 33 10 years.

34 (12) The cost of the postretirement benefit payment provided 35 pursuant to the provisions of K.S.A. 74-49,114c, and amendments thereto, 36 for retirants other than local retirants as described in subsection (13) or 37 insured disability benefit recipients shall be paid in the fiscal year 38 commencing on July 1, 2008.

39 (13) The actuarial accrued liability incurred for the provisions of K.S.A. 74-49,114c, and amendments thereto, for the KPERS local group 40 41 and retirants who were employees of local employers which affiliated with 42 the Kansas police and firemen's retirement system shall be amortized over 43 10 years.

1 (14)The board with the advice of the actuary may fix the contribution 2 rates for participating employers joining the system after one year from the first entry date or for employers who exercise the option contained in 3 K.S.A. 74-4912, and amendments thereto, at rates different from the rate 4 5 fixed for employers joining within one year of the first entry date.

6 (15) Employer contributions shall in no way be limited by any other 7 act which now or in the future establishes or limits the compensation of 8 any member.

9 (16) Notwithstanding any provision of law to the contrary, each participating employer shall remit quarterly, or as the board may otherwise 10 provide, all employee deductions and required employer contributions to 11 the executive director for credit to the Kansas public employees retirement 12 fund within three days after the end of the period covered by the 13 remittance by electronic funds transfer. Remittances of such deductions 14 15 and contributions received after such date are delinquent. Delinquent 16 payments due under this subsection shall be subject to interest at the rate 17 established for interest on judgments under K.S.A. 16-204(a), and 18 amendments thereto. At the request of the board, delinquent payments 19 which are due or interest owed on such payments, or both, may be deducted from any other moneys payable to such employer by any 20 21 department or agency of the state.

22 (17) The actuarial cost of the reduction of employer contributions for 23 eligible employers as specified in K.S.A. 74-4931(1), (2) and (3), andamendments thereto, pursuant to the provisions of section 37 of chapter 54 24 25 of the 2017 session laws of Kansas, and amendments thereto, shall beamortized over 20 years as a level dollar amount, as certified by the board 26 upon recommendation of the consulting actuary, through an additional-27 28 percentage of compensation for participating employers under K.S.A. 74-29 4931, and amendments thereto. This additional percentage of compensation shall first be reflected in employer contribution rates for 30 31 participating employers under K.S.A. 74-4931, and amendments thereto. 32 effective on the first day of the first payroll period for the fiscal year 2018.

(18) The actuarial cost of \$194,022,683 shall be amortized over 20-33 34 years as a level dollar amount, as certified by the board upon-35 recommendation of the consulting actuary, through an additional-36 percentage of compensation for participating employers under K.S.A. 74-37 4931, and amendments thereto. This additional percentage of 38 compensation shall first be reflected in employer contribution rates for 39 participating employers under K.S.A. 74-4931, and amendments thereto, 40 effective on the first day of the first payroll period for the fiscal year 2020. 41

Sec. 3. K.S.A. 74-4920 is hereby repealed.

42 This act shall take effect and be in force from and after its Sec. 4. publication in the statute book. 43