

MINUTES

JOINT COMMITTEE ON INFORMATION TECHNOLOGY

June 20-21, 2001
Kansas ExpoCentre
Room 531-N—Statehouse

Members Present

Representative Jim Morrison, Chairperson
Senator Tim Huelskamp, Vice Chairperson
Representative Carl Krehbiel
Representative Tom Burroughs
Representative Doug Gatewood
Senator Paul Feleciano, Jr.
Senator Larry Salmans
Senator Jay Emler

Staff

Richard Hays, Legislative Chief Information Technology Officer
Julian Efir, Kansas Legislative Research Department
Audrey Nogle, Kansas Legislative Research Department
Mary Torrence, Revisor of Statutes Office
Gary Deeter, Committee Secretary

Conferees

Mary Galligan, Principal Analyst, Kansas Legislative Research Department
Terri Clark, Database Manager, Document Database Management System, Legislative
Administrative Services
Dave Larson, Director, Computer Services, Legislative Administrative Services
Don Heiman, Executive Chief Information Technology Officer, DISC
Amy Waddle, Acting Judicial Chief Information Technology Officer
Jim Conant, Budget Officer, Kansas Department of Revenue
Sheila Walker, Director, Division of Motor Vehicles, Kansas Department of Revenue
Charles Sowell, Project Manager, Computer Aided Mass Appraisal System, Kansas
Department of Revenue
Duane Goosen, Director, Division of Budget, Department of Administration
Greg Tugman, Division of Budget, Department of Administration

John Oliver, Chief Information Officer, Kansas Public Employees Retirement System
Albert Murray, Commissioner, Juvenile Justice Authority
Jim Davis, Project Manager, Juvenile Justice Information System, Juvenile Justice Authority
Chuck Sexson, Assistant Director, Kansas Bureau of Investigation
Gordon Lansford, Director, Kansas Criminal Justice Information System
Hank Sipple, Director, Information Resources and Technology, Kansas Department of Agriculture
Jamie Clover-Adams, Secretary, Kansas Department of Agriculture

**Wednesday, June 20
Morning Session**

Members attended the Kansas Technology Showcase and the Kansas Government Information Technology Forum at the Kansas ExpoCentre, where they heard Don Heiman review the accomplishments of information technology in Kansas where one ranking service has rated state government as number 2 in services.

**Wednesday June 20
Afternoon Session**

The Chairperson called the Committee to order at 1:30 p.m., in Room 531-N of the Statehouse. Richard Hays, Legislative Chief Information Technology Officer (CITO), outlined two legislative projects: the Redistricting Project initiated by the Legislative Coordinating Council (LCC) to draw new congressional and legislative district boundaries; and the Document Database Management System (DDMS) also authorized by the LCC ([Attachment 1](#)).

Mr. Hays introduced Mary Galligan, Principal Analyst, Legislative Research Department, who reviewed the redistricting process ([Attachment 2](#)). She said the LCC formed a redistricting advisory group in 1998, which presently has a staff of 12. The group has a budget of \$1.3 million extending over four years. The FY 2002 budget is \$851,000, which includes a contract with Public Systems Associates (PSA) for software, data preparation, training, and support. Hardware purchases and additional vendor support from the Caliper Corporation, Dell, Microtech, Xerox, and MTC are included in the budget. Project expenditures are currently within budget. She said the failure of PSA to provide deliverables required changing to another vendor; however, the project remains on time and on budget. Answering questions, Ms. Galligan said that payment was contingent upon acceptance of deliverables, protecting the state from loss, as in the case of PSA.

Mr. Hays introduced Terri Clark, Database Manager, who reviewed the status of the legislative DDMS, a centralized database originating from an RFP developed by InfoSentry

in the fall of 1999 ([Attachment 3](#)). Novanis was selected as the Project Manager and Liberty was chosen as the software vendor. She said the software testing was completed May 14, 2001. Answering questions, Ms. Clark said the system is capable of bill drafting and, during the session, legislative floor amendments can be posted electronically. Responding to another question she said there are no funds for legislators to be assigned laptops. Members suggested training on the system for the JCIT and E-Government Committee. Ms. Clark acknowledged delays in implementing the system, but said the project is within budget.

Dave Larson, Director, Computer Services, Legislative Administrative Services, further reviewed the DDMS origins and the installation of high-speed connectivity in the Capitol building. He said that, following the Strategic Plan, the first upgrade of legislative hardware and software will occur before the 2002 Session, but the upgrade does not include laptops for legislators. He agreed to evaluate the speed of the legislative Local Area Network (LAN).

Don Heiman, Executive CITO, distributed his E-Government presentation made earlier at the Kansas Government IT Forum ([Attachment 4](#)). He noted that the organizational system of Kansas IT Governance is unique in the United States ([Attachment 5](#)). He reviewed the State Information Management Plan and its ancillary components ([Attachment 6](#)). In reporting on current agency project plans, he provided [Attachment 7](#) detailing the location of Kansas Independent Local Exchange Carrier fiber-optic lines. Members encouraged him to obtain maps of fiber lines for Southwestern Bell, Sprint, Western Resources, Koch Industries, Cox Cable, and Williams Pipeline.

Amy Waddle, Acting Judicial CITO, reported on the Office of Judicial Administration's (OJA) District Court Accounting and Case Management Project ([Attachment 8](#)). She said the project team selected vendor Justice Systems Inc. of Albuquerque from 13 RFP respondents in May 2001 to modify and install FullCourt software. The project plan will be completed in early July 2001, with pilot sites in Anderson, Morris, Pottawatomie, and Ellis counties to be implemented first. She said no conversions will take place until the pilot projects are completed. District courts will be given the option of keeping their own systems or converting to the new system; however, any retained system must meet OJA criteria. OJA will ensure that all court systems include interfaces to the Criminal Justice Information System law enforcement offices, and municipal courts. The project's total cost is estimated to be \$6.4 million, with a federal Byrne Grant covering 75 percent of the cost of the proposed two-year project. The state portion for FY 2002 is \$866,000.

The meeting was adjourned at 4:15 p.m.

**Thursday, June 21
Morning Session**

In conjunction with an item reference at the May 31, 2001, meeting, Chairperson Morrison noted that ISDN service provided by DISC for JCIT members annually has totaled about \$22,000. He further noted that financing should be paid by the legislative branch, and not by DISC as has been the practice. The Chairperson directed that member ISDN services be terminated on June 30, 2001, and that he would develop a request to the LCC for high-speed connectivity to be available for all legislators (Attachment 9).

Jim Conant, Budget Officer for the Kansas Department of Revenue (KDOR), outlined three agency projects that the Committee had requested information be presented: On-Line Vehicle Registration, Computer Aided Mass Appraisal (CAMA), and Corporate Tax Subsystem (Attachment 10). He said that KDOR has provided national leadership through their customer service in the tax area.

Sheila Walker, Director, Division of Motor Vehicles, said the on-line registration system will reduce lines and staff time in county treasurers' offices and improve verification of insurance. She estimated that 5.0 percent of the 2.5 million renewals will occur on-line by 2003 and 30.0 percent by 2005. She noted that 2001 SB 83, as passed by the Legislature, allows on-line registration and electronic verification of vehicle insurance. She said an RFP will be issued in July 2001, after which a vendor will be selected and design work completed by September 2001, with implementation by January 2002, at a cost of \$500,000. Members discussed the issue of uninsured drivers and the attendant problems with transient verification. Recognizing that adding surveillance to vehicle insurance (such as Illinois has) would add cost, members urged Ms. Walker to tailor the RFP to include compatibility with any future surveillance system. Ms. Walker added that telephone registration also be included in the RFP for an on-line system.

Charles Sowell, Project Manager for CAMA, reviewed the phases of the project to replace existing CAMA software. He said the design phase was completed in November 2000, an RFP was issued March 26, 2001, and the vendor will be selected by July 2001. As the modules are developed, they will be tested at ten sites over the next two years. Total project cost is estimated at \$3.2 million, which includes hardware assistance for counties. He noted that the five-year implementation is required because KDOR staff limitation allows for only 30 to 50 county conversions per year.

Mr. Conant reported that the Corporate Tax Subsystem, delayed because of concerns about tax changes in the 2001 Legislature and processing of personal income tax for the 2000 filing year, will be implemented in August 2001. He said it is fully integrated with the ASTRA Tax System and has a total cost of \$3.6 million. Answering questions, Mr. Conant said that the additional staff authorized by the 2001 Legislature for collecting delinquent taxes are presently being hired, and that the agency will make a report on the increased collection effort by January 2002. He said a \$10 million payment to the vendor for Project 2000 is presently being reviewed.

Duane Goosen, Director of the Budget, and Greg Tugman, Principal Analyst, Division of Budget, updated the Committee on the development of the Kansas Budget Management

System (BMS) that was initiated last year (Attachments 11 and 12). Mr. Tugman said a 1996 Anderson Consulting study recommended such a system, moving the budget from an exclusively paper process to an electronic one. The Division of Budget selected Legacy Solutions, a company whose software is specifically geared to state government and already is used in ten other states. Legacy has had experience with Statewide Accounting and Reporting System (STARS), Statewide Human Resources and Reporting and Payroll (SHARP), and Regents systems. He said the needs assessment and fit analysis had been completed. Implementation of the system began in December 2000 and will be functional in July 2001. Interfaces with STARS, SHARP and Regents' systems are in place and staff training will begin in July 2001, continuing through December 2001. Mr. Tugman said the original estimate of cost was reduced from \$2.5 million to \$1.8 million, and the project is on schedule and under budget. He provided a demonstration to illustrate the levels of access and the levels of reporting capability.

John Oliver, Chief Information Officer, Kansas Public Employees Retirement System (KPERs), reviewed the status of the agency's Imaging and Workflow Project (Attachment 13). He said the project originated in 1998, but was put on hold to assure Year 2000 mitigation and a physical move of the agency to a new location. The staff have successfully implemented the imaging portion of the project in February 2001, but because the project had missed several milestones, the Workflow portion was put on hold to reassess future needs and to devote time to the newly mandated Partial Lump Sum Payment Option. A consultant has been hired to review the remaining portion of the project. Mr. Oliver said the cost to date has been \$866,514 and was within budget parameters. He remained confident that the project could be completed with no additional funds.

**Thursday, June 21
Afternoon Session**

Albert Murray, Commissioner, Juvenile Justice Authority (JJA), reported on the progress of the Juvenile Justice Information System (JJIS), a project to collect data on all youth under the authority of the JJA (Attachment 14). He said the project infrastructure is nearing completion, noting that JJIS ultimately will be fully interfaced with CJIS and data will be available to Social and Rehabilitation Services and other agencies on a need-to-know basis. Mr. Murray reported that because of delays, the project was re-filed in April 2001 to bring it in line with new standards. Because other project components had been completed, the re-filed project focused only on the remaining software deliverables. JJA also hired a project manager, Jim Davis, from Spencer Reed Group to oversee the remainder of the project.

Mr. Davis reported that the final components of the project will be under his supervision with limited vendor support. He stated that the re-filed plan also changed the procedure of providing deliverables to better utilize user input. He said by September 2001 the system will be fully functional. He noted that the original cost estimated in 1998 was \$6.4 million, but that budget cuts created a \$500,000 shortfall in funds.

Chuck Sexson, Assistant Director, Kansas Bureau of Investigation, updated the JCIT on the CJIS project, which is now nearing completion (Attachment 15). He said that one of the original vendors, Paradigm4, fell behind on some of its last deliverables, resulting in a termination of the software portion of their contract. On March 26, 2001, the project contracted with MEGG Associates of Utah to deliver a web-based criminal history system, and, on May 15, 2001, contracted with Analysts International (Chicago) to develop a web portal and master search engine. He noted that using a deliverables-based contract saved the project about \$1 million. Mr. Sexson listed the accomplishments of the project to date: a message switch presently handling 80,000 transactions per day, a security system unique in being the only one authorized for web use by the FBI, an incident-based reporting system, hot files for immediate use in the field, an automated fingerprint system, a document imaging system, a 24/7 help desk, etc. He said the remaining tasks are to build an adult and juvenile criminal history system to interface with other agencies and with local, interstate, and federal systems, install a backup message switch, complete the public access system, and develop interfaces with the Department of Corrections, JJA, and OJA. Mr. Sexson introduced Gordon Lansford, who has been retained to administer CJIS.

Mr. Lansford praised CJIS as a complex, user-based system which will benefit law enforcement, prosecution, and the courts, noting that its Internet base provides considerable cost savings. He said because of the delays caused by Paradigm4, the completion plan was re-filed with the Kansas Information Technology Office, with five remaining phases. Phase one beginning on May 24, 2001, and the final phase will be completed by February, 2002. He noted that the essential system will be operational by August 1, 2001. He said the core CJIS has been completed within budget parameters, stating that the total cost of the project, \$12 million, was borne 30 percent by state moneys and 70 percent by federal funds.

Hank Sipple, Director of Information Resources and Technology for the Kansas Department of Agriculture, reviewed the status of the agency's migration from Passport to Oracle, a project now called the Registration, Enforcement, and Compliance System (RECS) (Attachment 16). He said that after the agency began the project in January 2000, three of its five programmers left, requiring outsourcing to CTA Consulting to complete the project by February 2002 at a cost of \$331,042. He said that by not filling vacant positions and by making other budget reductions, the agency will be able to pay CTA. Mr. Heiman, answering Committee questions, said that although the Passport middleware costs cannot be recovered, the Passport system eliminated an onerous backlog of licenses and integrated the disparate "stovepipe" systems of the agency.

The minutes for the May 31, 2001, JCIT meeting were approved as amended.
(Motion made by Representative Gatewood, seconded by Senator Emler.)

A motion by Senator Feleciano, seconded by Representative Burroughs, authorized the Chairperson and Vice Chairperson to confer with the Executive and Legislative CITO's on a letter to the LCC recommending high-speed access be provided to the homes of all interested legislators. The motion passed.

The meeting was adjourned at 4:02 p.m. The next meeting is scheduled for Wednesday and Thursday, July 18-19, 2001.

Prepared by Gary Deeter
Edited by Julian Efir

Approved by Committee on:

July 18, 2001
(date)

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